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Area Left Open in Draft

## Vance Calls for Linkage Talks

By Bernard Gwertzman

**WASHINGTON,** Nov. 26 (NYT) — Secretary of State Cyrus Vance says that Israel's acceptance of the draft Egyptian-Israeli peace treaty text was insufficient to conclude the negotiations because it did not meet Egypt's insistence on some timetable for giving autonomy to the Palestinians of the West Bank and Gaza Strip.

In an interview Friday with The New York Times, Mr. Vance politely differed with Israeli Foreign Minister Moshe Dayan, who said that there was no need for further negotiations and that Egypt should accept the draft treaty text on a "take it or leave it" basis.

"We think the issue is not determined yet," Mr. Vance said. "It is still an open issue because the parties have not reached an agreement on it."

Mr. Vance is hoping that the Egyptians and Israelis will in the end agree on a U.S. compromise proposal — which Mr. Dayan himself accepted on Nov. 11 — committing Egypt and Israel to make a "good faith" effort to hold elections for Palestinian self-government by the end of next year.

**Loosely Worded**

The United States believes that this proposal, which the Israelis have not formally rejected, stands a chance because it meets Mr.

## Israel Prints Text of Annex On Restoring Ties to Egypt

(Continued from Page 1)

"clause," which states that the Egyptian-Israeli treaty will supersede in priority any agreements between Egypt and other nations.

"There is no harm in this Annex No. 3 in comparison to the main body of the agreement. Actually, it just explains how the normal relations will be executed," Mr. Yadin said.

In fact, the document may have been undervalued in Mr. Yadin's characterization.

Among other things, it declares:

- Egypt and Israel "recognize a

## Pact Date Uncertain

(Continued from Page 1)

of the reassessment" made by the committee and "made some remarks to my colleagues and we shall be meeting again on Tuesday for the final draft."

"I had promised President Carter, the last time he phoned me, to send my assessment not later than Sunday," Mr. Sadat said. "But the prime minister [Mustapha Khalil] will meet with the American ambassador [Hermann Eilts] today to convey a message from me to President Carter that I shall be needed until Tuesday."

Mr. Sadat was asked if he sought a resumption of the negotiations in Washington or preferred a "new forum."

"I have no objection to any place," he replied, "but we should find this time the proper language that will permit us to fulfill what public opinion all over the world wants from us."

**Begin Endorsement**

In Jerusalem, Israeli Prime Minister Menachem Begin today endorsed Foreign Minister Moshe Dayan's position that there is no need to return to Washington for further peace talks at this time, the national radio said.

Mr. Begin made the endorsement at a meeting of the Israeli Cabinet during a briefing on the peace talks with Egypt. The Cabinet concentrated in its four-hour session on economic and labor problems.

**830,236 Travel to Mecca**

JEDDAH, Saudi Arabia, Nov. 26 (UPI) — A total of 830,236 pilgrims have undertaken the annual Muslim pilgrimage to Mecca this year, Inter-Arab Ministry figures said yesterday. The figure was 11 percent more than last year's 750,319.

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ALGARVE	14 57	57
AMSTERDAM	3 37	snow
ANKARA	10 50	fair
ATHENS	17 50	clear
BELGRADE	17 72	too
BERLIN	3 37	overcast
BRUSSELS	11 52	rain
BUDAPEST	13 34	too
CASABLANCA	18 64	clear
COPENHAGEN	5 41	rain
COSTA DEL SOL	17 54	overcast
EDINBURGH	3 37	fair
FLORENCE	11 52	rain
FRANKFURT	3 37	overcast
GENEVA	-4 21	too
HAMBURG	13 52	fair
ISTANBUL	21 70	fair
LAS PALMAS	13 55	clear
LISBON	13 41	fair
LONDON	17 43	fair
LOS ANGELES	17 43	fair
MADRID	24 75	fair
MIAMI	8 42	rain
MILAN	11 75	rain
MONTREAL	-1 30	snow
MOSCOW	1 34	snow
MUNICH	-1 28	cloudy
NEW YORK	1 28	rain
OSLO	-1 27	rain
PARIS	4 29	rain
PRAGUE	2 26	snow
ROME	11 52	overcast
SOFIA	-1 30	rain
STOCKHOLM	-1 25	overcast
TEHRAN	7 45	fair
TELAVIV	21 70	fair
TIKSI	11 70	rain
TUNIS	14 44	rain
VIRGINIA	-1 30	rain
WARSAW	4 39	rain
WASHINGTON	4 43	cloudy
ZURICH	1 34	mist

(Yesterday's readings U.S. and Canada of 1700 GMT; Los Angeles or 2000 GMT; all others of 1200 GMT.)

Sadat's criteria for a timetable, but is so loosely worded as to fall short of becoming a legally binding document.

It is understood that this U.S. compromise proposal in the form of a brief "side letter" to the treaty text, calls on the Egyptians and Israelis "to negotiate in good faith and continuously with the objective of holding elections not later than the end of 1979."

In addition, the proposal calls on the parties to begin negotiations for carrying out the West Bank-Gaza agreement within a month after the

**Egypt Response Awaited**

The Egyptians have not yet responded officially to the Israeli Cabinet decision of last Tuesday in which it accepted the preamble, nine articles, and three annexes of the draft treaty text that was dated Nov. 11. On Thursday, Al Ahram, the semiofficial Cairo daily, published an Arabic text of the preamble and nine articles.

English-language translations of the Arabic text as published were deemed inaccurate in part by the State Department and, as a result, the department, with Israeli and Egyptian approval, put out a "clean" copy of the original English text. The differences between the two texts are mostly semantic.

The United States was not informed ahead of time of the decision by Al Ahram to publish the text, and officials were informed Friday that Egyptian authorities were likely with partial disclosures of the text in the Israeli press and wanted the full document printed.

It is assumed by U.S. officials that the publication means that Egypt also accepts the preamble and nine articles, and the question now is what kind of linkage President Anwar Sadat is pressing for beyond the vague language in the treaty preamble.

The Egyptians have not accepted the timetable in Mr. Vance's "side letter," but have agreed to the key language of making a "good faith effort and of setting as an 'objective' the achievement of elections. The Egyptians want the target date to be the end of September, 1979, not December, 1979.

The difference is important because the Israelis under the terms of the peace treaty, are due to pull their troops back to a withdrawal line at El Arish in the Sinai nine months after the treaty ratification — or approximately September, 1979.

Government officials say that Manyaene is 1 of 22 proscribed or "frozen" areas now policed by former fighters of Robert Mugabe's Zimbabwe African National Union and local recruits who are armed with captured weapons.



ARM'S AID — Gov. Ray Blanton of Tennessee presents President Anwar Sadat with a flintlock rifle during a meeting with the Egyptian leader yesterday in Cairo.

**Rhodesia Insurgents Switched Sides**

## Muzorewa Visits Zone Under Ex-Rebels

MANYENE, TRIBAL TRUST LAND, Rhodesia, Nov. 26 (AP) —

Brandishing a Communist-made AK-47 assault rifle and flanked by gunmen who said they have abandoned the guerrilla cause, black Rhodesian leader Bishop Abel Muzorewa said yesterday: "Peace has at last taken hold on our war-torn society."

Bishop Muzorewa, one of three blacks who joined last March with white Prime Minister Ian Smith in the guerrilla-opposed transition government, announced before a rally of 7,000 supporters that Manyaene reservation, 90 miles south of the capital, is a new "cease-fire" zone.

Government officials say that Manyaene is 1 of 22 proscribed or "frozen" areas now policed by former fighters of Robert Mugabe's Zimbabwe African National Union and local recruits who are armed with captured weapons.

**Third Zone Visited**

In an unexpected lifting of the secrecy surrounding the administration's eight-month effort to persuade insurgents to switch sides, Manyaene is the third frozen zone where reporters have been invited in the last week, either by government or party officials.

The move is apparently aimed at showing that Salisbury has had some success in trying to decrease the severity of the six-year war. It was made shortly before British and U.S. experts are to begin a new bid to set up a conference with guerrilla chiefs to devise a new formula for peace and black rule.

Each frozen zone has armed supporters of either Bishop Muzorewa or a rival Salisbury leader, the Rev. Ntobamkulu Sithole, arousing fears — particularly among Rhodesia's white minority — that the domestic peace effort increased the threat of black civil war after majority rule.

Apart from divisions among the Salisbury black leaders, the two guerrilla armies also operate separately.

Despite official emphasis that the first loyalty of pro-government guerrillas, known as auxiliaries, is to the transition government, the deep rivalries between the various groups was underlined by accusations yesterday from Rev. Sithole's party that auxiliaries of Bishop Muzorewa's white minority — that the domestic peace effort increased the threat of black civil war after majority rule.

At the cult's headquarters here, four bodies with their throats slit were found on the same night in an apparently related act of violence timed with the Jonestown events.

Authorities initially thought that these four had committed suicide.

Yesterday, a 43-year-old resident of the headquarters house, a man described by acquaintances as a "simple and uneducated man who would do anything he was told," was charged with murder in connection with the four deaths.

Charles Beikman, originally of Indianapolis, was arraigned in court here on charges stemming from the death of Sharon Harris and her three children, aged 9, 11 and 21. He also was charged with the attempted murder of another resident of the house, Stephanie Jones, believed to be about 11 years old and of no relation to the cult leader.

Mr. Beikman stood silently as he heard the charges, which could result in his hanging.

About 46 cult members were in the small two-story stucco house in Georgetown at the time of the tragedy, local authorities say.

Twenty auxiliaries, some clutching grenades as well as rifles, escorted him into the village — its cluster of brick buildings pitted with gunfire from what police said was a Mugabe guerrilla attack last March.

Bishop Muzorewa drove into Manyaene before 40 buses carrying 2,500 supporters from Salisbury, followed by a long line of press cars.

According to surviving cultists, the residents housed those most trusted by "Bishop" Jones, as he was known to the Guyanese. Only they could be counted on not to flee the cult and report to the outside world, survivors say.

Residents of Jonestown, most of whom came in the belief that the

Muzorewa about the four-month postponement until April 20 of the first universal suffrage elections — a transition government decision opposed by the bishop. They also declared that blacks would refuse regular military draft until after black rule.

Civilian aides of Bishop Muzorewa's council said that the auxiliaries were in 9 of the 22 frozen zones — the remainder apparently policed by Sithole men.

Government officials will not say how much of the country frozen areas cover, but it is thought to be less than 7 percent and all in black reservations. The military said early this month that there were 2,000 auxiliaries aligned with the interim government, compared to 8,000 rebels. Manyaene is one of Rhodesia's central areas not heavily infiltrated by guerrillas.

Asked if the United African National Council would let officials of rival black parties campaign in their areas, Muzorewa spokesman David Mukome said: "In theory if anyone can enter, but in practice it is difficult if it's not your party there."

The crowd complained to Bishop

**U.S. Completes Removal**

## 914 Bodies Are Counted In Jonestown Cult Camp

(Continued from Page 1)

case was too heavy to carry so they stashed it and told Guyanese authorities of it the next day. The case had a note in it saying the contents should be delivered to the Soviet embassy.

Each resident of the headquarters, including Mr. Jones' son, Stephan, 19, has been under heavy armed guard since the deaths last week and restricted to the house by Guyanese officials. During the arraignment yesterday, their lawyer here complained that they felt they were under siege.

Many of those inside are considered material witnesses to the four murders and are believed to have knowledge of events that occurred 120 miles away at Jonestown. In addition, many of the survivors here and in the United States say that they are living in fear of retribution from these residents if and when they are released.

Some of the Jonestown refugees here have been hiding in their own guarded hotel rooms in fear of the remaining Jones adherents.

The survivors have been awaiting word from the Guyanese government that they are no longer needed as witnesses and may return to the United States.

**Soviet Family Is Ready to Leave After Waiting for a New Arrival**

MOSCOW, Nov. 26 (AP) — Once again, the Boris Katz family has tickets to leave the Soviet Union, this time with the baby girl whose birth delayed their departure.

Mr. Katz said today that he, his wife, Natalia, and their two daughters would leave Moscow Wednesday after a week's delay during which he briefly had to turn in his hard-won exit visa.

The Katz story goes back a year to the day they applied for an exit visa in order to seek medical treatment for their daughter Jessica, who could not properly digest her food because of an ailment called malabsorption syndrome.

The Kazes caught public attention in the United States, and were among 18 families about whom Sen. Edward Kennedy, D-Mass., spoke personally to Soviet President Leonid Brezhnev last month.

They finally received exit permission this month and were scheduled to leave last week, when Natalia gave birth to her second child. The child's name is either Gabrielle or Gabriella, Mr. Katz said today. "We'll think about it in America."

The birth of their second daughter meant that the Kazes had to re-enter the Soviet bureaucratic maze in order to gain her exit permission. For her name to be added to her mother's exit visa, Mr. Katz said, he had to turn in the visas themselves, pick up the internal passports they had surrendered, and present these to get a birth certificate.

With some misgivings he went through this procedure, he said, and then received his exit visas back again in exchange for the internal passports.

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and Dec. 4 — to pick up the other 443.

About 10,000 Vietnamese immigrants have already settled in Canada since the Communist take-over of that country in 1975.

A total of 161 refugees, most of them ethnic Chinese, stepped off a Canadian military jetliner at Dorval Airport in Montreal.

Most of the refugees were smiling and appeared in high spirits despite the difficult journey that began when they boarded the rusty freighter Hai Hong off the coast of Vietnam.

They were the first refugees removed from the Hai Hong, a steamer that brought 2,500 refugees to Malaysia last night.

The Malaysian Threat

Malaysia, which already has 40,000 Indochna refugees packed in crowded camps, had threatened to tow the Hai Hong back out to sea unless Western nations agreed to take it in human cargo.

The refugees arriving in Canada were dressed in shirts, pants and sweaters donated by the Canadian government in Malaysia after they left the Hai Hong.

Canadian soldiers helped wrap each person in a blanket

## Nonaligned Nations

U.S. Plans Second Year  
of Reduced Arms Sales

By Richard Burr

Vietnam, SHINGTON, Nov. 26 (NYT) — The Carter administration plans to reduce arms sales to nonaligned countries for the second year in a row, according to government officials. France, even though the White House has tried to get other exporters to follow suit, is using a strategy designed to convince major arms suppliers that the administration means business.

Mr. Carter's policy of arms-sales restraint, the officials said, President Carter is likely to put a ceiling arrangement of about \$8.5 billion on such exports next year, a cut of 8 to 10 percent after inflation. The ceiling does not apply to allied governments in Western Europe or to some countries in Australia or New Zealand.

As part of this strategy, officials have told the State Department, told the Defense Department, to sell F-16 fighter aircraft to South Korea next year. The sale, worth almost \$500 million, was to have been arranged during Defense Secretary Donald Rumsfeld's visit to South Korea earlier this month. Mr. Brown, Secretary of State Cyrus Vance, said he favored the sale to South Korean defenses.

Efforts to get Moscow to cooperate on arms sales in the next year also appear uncertain. Although Soviet leaders originally seemed cool to limiting exports, State Department officials have been surprised by recent signs of greater interest.

## Bilateral Curb Sought

At the next U.S.-Soviet meeting on arms sales, scheduled for mid-December in Mexico City, the two sides plan to discuss limiting military exports to Latin America. Since neither the Soviet Union nor the United States exports much military equipment to that area, officials believe that it is the easiest place to start. Among several obstacles to be resolved are such issues as how Soviet-Cuban military bases would be affected and whether Moscow would be free to help guerrilla movements on the continent.

Flush Toilets  
Provided for  
Parisian Dogs

PARIS, Nov. 26 (Reuters) — Flush toilets for dogs have appeared on the streets of Paris, where pedestrians often have to pick their way gingerly along pavements soiled by canine excrement.

The toilets were set up Friday by a "Keep Paris Clean" group. They consist of concrete bowls built into the pavement and surrounded by high posts.

Taps on the pillars allow dog owners to flush the bowls clean after use.

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distinctive taste  
has made it a  
favourite all  
over the world.



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In a recent article in Strategic Review, Rep. David Emery, R-Maine, identified what he termed the basic realities of this situation.

Soviet submarines, he wrote, can easily sail through European industrial centers without leaving their ports. About 250 Soviet attack submarines could, in the absence of a NATO counterstrategy, effectively seal off the northern and southern approaches to Central Europe in a war, Soviet land-



A RIDE WITH GRANDPA — President Carter takes grandson Jason on Thanksgiving weekend spin through Cunningham Falls State Park, Md., near the Camp David retreat.

## 2 New Departments Proposed

## Carter to Weigh Cabinet Reorganization

By Hedrick Smith

WASHINGTON, Nov. 26 (NYT) — By mid-December, President Carter is slated to receive preliminary proposals from his reorganization staff suggesting the creation of two new Cabinet departments and possibly the dismantling of the Commerce Department, administration officials said yesterday.

If the president goes along with the most ambitious of a series of reorganization options, administration officials said, it would mean setting up a Department of Economic Development, which would replace and expand the Department of Housing and Urban Development, and establishing a Department of Natural Resources, which would replace the Interior Department.

Recognizing both political and bureaucratic obstacles, the administration has set aside earlier ideas about consolidating various programs aimed at environmental control and protection of workers and consumers, and about combining the work of agencies dealing with various governmental health programs.

As they now stand, some of the proposals would have contradictory effects. One, for example, would eliminate the Commerce Department and another would expand it.

The secretary of commerce, Juanita Kreps, and her aides are vigorously fighting the effort to disband their agency. The White House has not yet indicated its position.

Moreover, senior aides to Mr. Carter are opposed to any significant reorganization, fearing that it would arouse strong opposition of congressional committees, overload Congress and strain White House relations with Capitol Hill.

"There's a bias that reorganization is too costly politically," a reorganization official remarked. "It's true, there's no political free lunch here. There's no option that does anything worthwhile that is not going to take some fancy footwork on Capitol Hill. But in my opinion it's doable."

In rating safety performance of the 51 plants in operation during 1975 as a result of a suit brought by the Union of Concerned Scientists under the Freedom of Information Act.

The documents containing ratings of the 51 plants in operation during 1975 were released by the commission as a result of a suit brought by the Union of Concerned Scientists under the Freedom of Information Act.

## In Government Rating of 51 Facilities

## 10 U.S. A-Plants Get C on Safety

WASHINGTON, Nov. 26 (WP) — Documents released yesterday by the Nuclear Regulatory Commission show that it conducted an informal safety rating of 51 nuclear power plants in the United States that placed 10 of the plants in a "below average" category.

The 10 plants received a C rating grade from the commission for their safety performance in 1975, the only year that the commission made such a rating on nuclear power plants. A spokesman said that commission conducted three ratings of the 51 plants to see if it could develop a system to improve plant performance and allocation of inspectors.

The documents containing ratings of the 51 plants in operation during 1975 were released by the commission as a result of a suit brought by the Union of Concerned Scientists under the Freedom of Information Act.

## Two-Thirds Are 'Average'

Two-thirds of the 51 plants were termed "average" in their approach to safety and received grades of B. One sixth were called "above average" and won A's. The remaining 10 received C's.

The 10 plants with a C included plants run by Commonwealth Edison Co., one containing three nuclear reactors near Chicago, the other containing two reactors near Moline, Ill., a reactor that makes up the Indian Point complex of Consolidated Edison Co. 30 miles from New York City, and the Surry nuclear plant operated outside of Newport News by Virginia Electric

and Power Co.

The Union of Concerned Scientists is a public interest group in Cambridge, Mass., opposed to nuclear power. Its spokesman, Robert Pollard, said, "It is deeply disturbing that several of the reactors the commission rates as the poorest are located near areas such as New York and Chicago where millions of citizens reside."

In rating safety performance of the 51 plants, the commission graded them against each other and not against a standard of its own. The commission said: "This practically assures a mix of A's, B's and C's."

Its system of grading did not take into account "violations" of commission safety regulations, the most serious charge against a nuclear power plant. It only included "infractions," "deficiencies" and "license event reports" where nuclear plants had experienced an operating event, such as a temporary shutdown, that had to be reported to the commission.

In the documents, the commission pointed out that if it included "violations" of commission regulations, such as an accidental exposure of plant workers to radiation, 2 of the 51 plants with a B rating would have received C's.

The two plants identified were the Zion, Ill., plant of Commonwealth Edison Co., near Chicago and the Millstone 1 plant of the Northeast Nuclear Energy Co. near New London, Conn.

Violations were not brought against the Indian Point plant of Consolidated Edison, which already had received a C for its safety performance.

In its statements accompanying the commission documents, the Union of Concerned Scientists criti-

cized the commission, saying that it did not have enough safety inspectors and did not conduct enough inspections. It also criticized the commission for not levying stiffer fines against electric companies violating commission regulations.

The commission, asked for comment, said it now has 235 inspectors who will conduct an estimated 3,000 reactor safety inspections by the end of the year. The commission said that, since 1973, it has levied for safety infractions 28 civil penalties against companies operating nuclear power plants, for a total of \$434,750 in fines imposed.

— THOMAS O'TOOLE

## U.S. Moves to Reorganize Its Public Jobs Programs

By Philip Shabecoff

WASHINGTON, Nov. 26 (NYT) — U.S. Labor Secretary Ray Marshall, believing that mismanagement, inefficiency and indifference are threatening the long-term credibility of the government's public jobs programs, is undertaking major reforms in the Labor Department's Employment and Training Administration.

The 10 plants with a C included plants run by Commonwealth Edison Co., one containing three nuclear reactors near Chicago, the other containing two reactors near Moline, Ill., a reactor that makes up the Indian Point complex of Consolidated Edison Co. 30 miles from New York City, and the Surry nuclear plant operated outside of Newport News by Virginia Electric

and Power Co.

Referring to the department's jobs-and-training effort, Alfred Zuck, assistant secretary of labor for administration and management, said: "Unless we can demonstrate the credibility of the programs, we run the risk of losing the programs. In large part because of ineffective management in Washington, that credibility has not yet been established, he added.

Mr. Marshall said recently that he was determined to improve the efficiency of the jobs-program management to prepare for expected budget cuts affecting the programs.

From a peak of 725,000 jobs this year, the programs are scheduled to dip to 625,000 jobs by the end of 1979. According to government officials, President Carter's budget plans could produce a cut of at least \$1.5 billion from the jobs programs in the 1980 fiscal year.

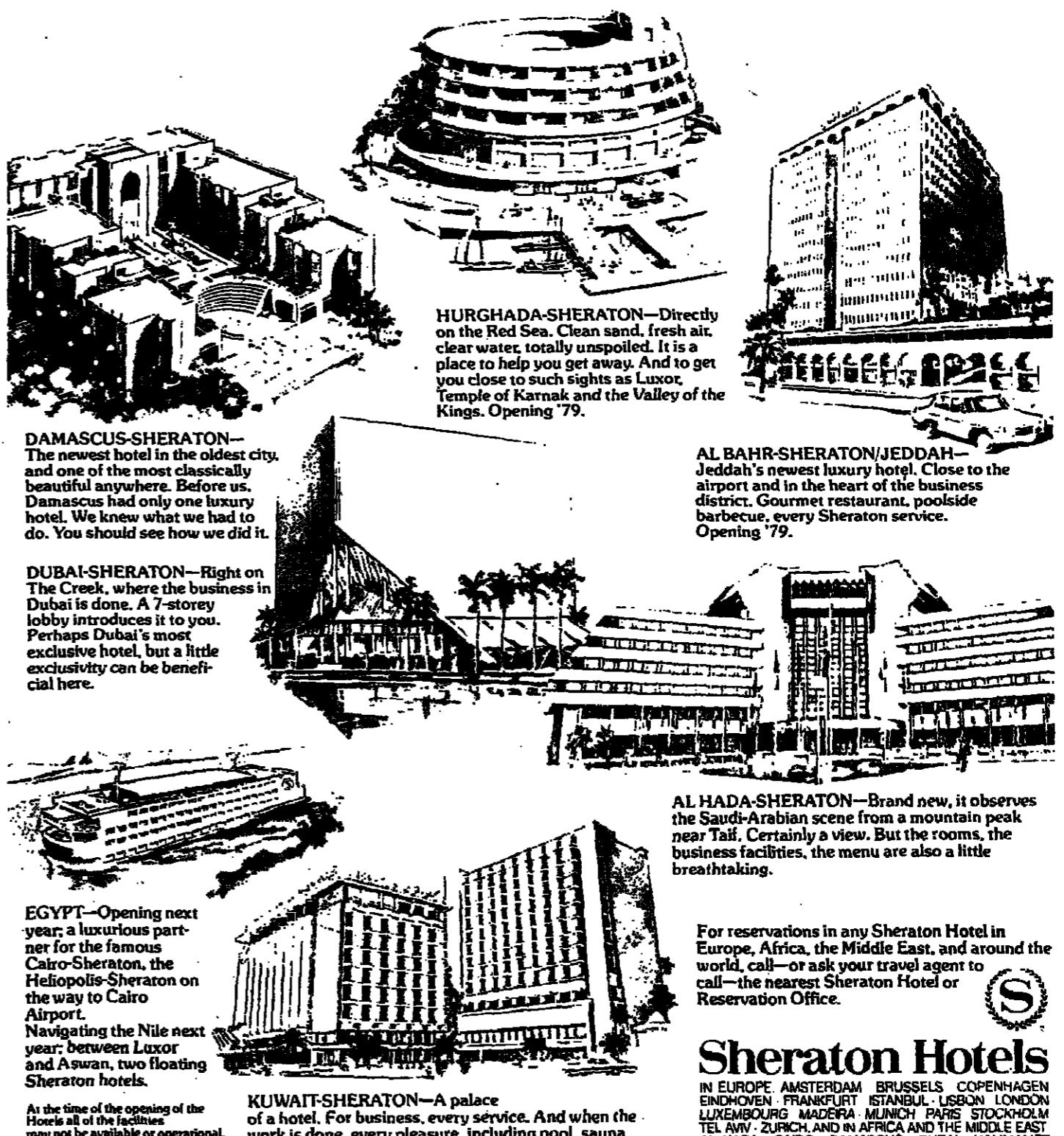
## Special Office

Earlier this year the Labor Department organized a special office of investigations to look into allegations of fraud and abuse. Recently the department announced the formation of a program of fraud-and-abuse prevention.

Now Mr. Marshall and his aides are seeking to deal with major problems involving the administration of the jobs programs within the Labor Department bureaucracy.

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## In Border Raids

**Suspected Rebels Clash With Nicaraguan Forces**

MANAGUA, Nov. 26 (UPI) — Suspected Sandinista guerrillas raiding across the Costa Rican and Honduran borders skirmished several times with the Nicaraguan National Guard, causing several casualties, the National Guard said today.

It was not known if the military activity was an indication that the much-advertised Sandinista guerrilla offensive had begun. The actions came as a reported guerrilla deadline for the campaign to begin passed.

The bloodiest clashes occurred before sunrise today near the Costa Rican border to the south, according to military sources.

National Guard spokesman Col. Aquiles Aranda Escobar told the government newspaper, *Novedades*, that on Friday morning invaders came across the northern Honduran border and attacked a guard outpost in the village of Achupas in Leon province, 200 miles north of Managua.

*Novedades* quoted Col. Aranda Escobar as saying that guard troops repelled the attackers who dragged several wounded with them. He said there were no guard casualties.

## Refugees in Honduras

*Novedades* said guard sources confirmed that troop reinforcements were sent to the Honduran border in the villages of Somotillo and Rio Negro. In Honduras, there are an estimated 10,000 Nicaraguan refugees and military sources there believe some are guerrillas.

It was the first reported raid from Honduras since September's civil war in Nicaragua.

In the south, military sources said that members of an international brigade of the Sandinista National Liberation Front raided two border villages and attacked National Guard posts on the banks of the Palo de Arcos and Los Sabalos rivers, about 300 miles to the southeast.

The sources said the attackers withdrew into Costa Rica after the actions, the latest in several border incidents in the last few weeks. Nicaraguan intelligence sources believe the Sandinistas operate from Costa Rican training camps.

There were a number of casualties on both sides in the skirmishes.

**Ex-Aide to Shah Accepts Lie Test**

LONDON, Nov. 26 (NYT) — Siyamak Zand, a former press aide to the Shah of Iran, agreed yesterday to take a lie-detector test in response to a challenge from Armand de Borchgrave of *Newsweek* magazine.

Last week, Mr. Zand accused Mr. de Borchgrave and three other reporters of having accepted either gifts or expense money in return for favorable reports on the Shah's regime. Mr. de Borchgrave denied the charge, offered to take a lie-detector test and issued a challenge to his accuser to agree to do the same.

Mr. Zand said in a telephone interview that he had "gone underground" in London because he feared for his life and left his hideout only in the company of two karate-trained bodyguards. But he said he was willing to take a polygraph examination at a time and place of Mr. de Borchgrave's choosing.



Former President Richard M. Nixon, in Paris to appear on a French television show, waves to newsmen after arriving at Roissy-Charles de Gaulle airport aboard the supersonic Concorde.

**Ex-President Keeping Low Profile****Nixon, Haig Confer Quietly in Paris**

PARIS, Nov. 26 (UPI) — Former President Richard Nixon met privately today with Gen. Alexander Haig, his former White House chief of staff.

Gen. Haig, who is supreme commander of Allied forces in Europe, was enroute from a NATO meeting in Lisbon to his Brussels headquarters. He stopped in Paris for a 90-minute talk with Mr. Nixon at the ex-president's hotel.

Gen. Haig, wearing civilian clothes, slipped in a back door. Neither man said later what they had talked about. Gen. Haig is widely considered to have all but run the presidency during the final troubled months before Mr. Nixon resigned in August 1974.

Mr. Nixon is keeping a low profile after in Paris. He arrived here last night, ducked a crowd of about 100 persons who had gathered outside his hotel today in the Place Vendome and has had telephone calls referred to the message lobby.

Mr. Nixon is scheduled to appear Tuesday on the government-owned French television network to answer questions phoned in by viewers and put on tape.

While saying that he had no appointments with government officials, Mr. Nixon had said that he planned to see some "old friends." And sources said that he will be the guest of honor at a succession of lavish dinner parties that may be attended by members of the government in a personal capacity.

Mr. Nixon added that he had hoped to see the widow of the late President Charles De Gaulle. But Mrs. De Gaulle has been ill in recent weeks.

**Vote Returns Muldoon in New Zealand**

WELLINGTON, Nov. 26 (AP) — Prime Minister Robert Muldoon's National Party retained control of the government in general elections yesterday but with a sharply reduced parliamentary majority.

The count showed the moderate-conservative National with 49 seats, the opposition Labor Party headed by Bill Rowling with 42, and the Social Credit Party with one seat.

Before the election, the National Party had 53 seats; Labor 31; Social Credit 1 and independents 2. After Parliament was dissolved last month for the campaign, five new seats were created for a total of 92.

## 7 Recounts Likely

Recounts were likely in seven districts where the winner was decided by fewer than 300 votes. Of these, four were won by National and three by Labor.

There was a swing of 4.5 percent of the popular vote in favor of Labor, more than public opinion polls had indicated. Mr. Muldoon's government replaced the Labor Party in power three years ago.

The Social Credit Party more than doubled its vote of three years ago and edged Labor out of second place in a half-dozen districts. This trend, which had been predicted, was seen as a protest against the government.

Mr. Muldoon and Mr. Rowling kept their seats by comfortable majorities, but two cabinet members were defeated.

During the campaign, Mr. Rowling accused Mr. Muldoon's party of failing to stop or reverse the rise in New Zealand's foreign debt and of being responsible for the highest unemployment rates since the 1930s.

**Son of Marcos Appointed Aide**

MANILA, Nov. 26 (Reuters) — President Ferdinand Marcos has named his 21-year-old son, Ferdinand Jr., as his special assistant.

The appointment is certain to bring criticism from the president's opponents, who have accused him of trying to establish a dynasty since his institution of martial law in 1972.

There has been speculation that Mr. Marcos will name his wife, Imelda, as a deputy prime minister with a possible right of succession in an emergency. Mrs. Marcos is a Cabinet minister and the governor of Greater Manila.

**Ceausescu Resists Soviet Union On Increased Military Spending**

By Michael Dobbs

BELGRADE, Nov. 26 (WFP) — In a major gesture of defiance toward the Soviet Union, President Nicolae Ceausescu has put on record Romania's refusal of a proposed increase in defense spending by the Soviet-led Warsaw Pact military alliance.

During a long speech explaining Romania's stand at last week's Warsaw Pact summit meeting in Moscow, President Ceausescu also revealed that he had refused to sign several documents proposed by the Soviet Union. One of these documents is known to have been a condemnation of the current Middle East peace talks between Israel and Egypt, while a second — still secret — is believed by Western diplomats to have envisaged an increase in the Soviet bloc's defense budget to meet what the Kremlin regards as a new threat posed by China.

Over the last few months, there

has been evidence of attempts by the Soviet Union to secure military support from its East European allies, including Romania, in its quarrel with China. In a speech last month, Mr. Ceausescu, 60, went out of his way to insist that the Warsaw Pact should remain purely defensive in nature and be limited to a European framework.

## Soviet Motive

While there has not been any suggestion yet that Moscow wants its allies to contribute directly to the 43 divisions of Soviet troops already believed to be stationed along the Chinese-Soviet border, an increase in the Warsaw Pact's military presence in Europe would free Soviet troops for the Far East.

In his speech to workers' delegations in Bucharest last night, Mr.

Ceausescu said that neither he nor his delegation had signed any document at the Moscow summit other than the vaguely worded joint declaration and communiqué issued at the end of the two-day meeting.

He was making this public order to avoid rumors that had been decided in Moscow.

Then, in what foreign diplomats believe is an indication of the nature of the document he refused to sign, he added: "We said in Moscow that it would be a big mistake if we were to pursue a policy of increasing military expenditures and policy of the intensification of rearmament."

"We are convinced there is an imminent danger of war and special measures are required," he said in the speech, which was published by the official Romanian news agency Agence S.

Criticism of Hua Visits

Mr. Ceausescu, who drew intense Soviet criticism because of the visit here last summer of Hua Kao, the Chinese leader, has considerably differed with the Kremlin over relations with China. While Soviet leaders have been described as China's more active foreign policy, Ceausescu has actively been pushing the "China card" in a bid to strengthen Romania's own freedom of action on the international stage.

Two weeks ago Mr. Ceausescu flew to Yugoslavia for talks with Marshal Tito — the first Communist party leader to defy the Soviet Union. Their talks were interpreted as a demonstration of Yugoslavia's support for the stand Romania was preparing to take in Moscow.

Meanwhile Yugoslav newspapers

have been carrying reports from their usually well-informed Moscow correspondents describing attempts by the Soviet Union to exert control over its East European satellites — and to turn the Warsaw Pact into a much more unified monolithic organization. Some Yugoslav officials have even warned of efforts to revise the results of the 1976 Berlin conference, which formally recognized the equality and independence of Communist parties.

Another argument advanced by Mr. Ceausescu against any increase in Romania's \$523 million defense budget is that this would have an adverse effect on the country's standard of living. Mr. Ceausescu, who has been in power for 15 years, has had to defuse mounting popular discontent with what is probably the lowest living standard in Eastern Europe.

**Criticism of Mao, Hua Continues****Chinese Posters Demand Democracy**

By Fox Butterfield

HONG KONG, Nov. 26 (NYT) — The wall-poster campaign in Peking moved yesterday from criticism of Mao Tse-tung to demands for democracy, as one acerbic broadside compared China unfavorably with the United States. Another poster challenged the 1976 appointment of Huo Kuo-feng as premier.

"America is a capitalist country

and is the most developed in the world," said the authors of the first poster, a group of eight young men from Kweichow province. "The United States is only 200 years old, but it has developed because it has no idols or superstition."

The writers, who signed themselves "The Democratic Forum," said the genius of the Chinese Communist Party had been stunted by superstition. China "built two great walls," they said. "One wall was to keep out foreigners, the other was a spiritual wall built by Chin Shih-huang."

The reference was to the first emperor of China's centralized imperial system, in the third century B.C.

Before the election, the National Party had 53 seats; Labor 31; Social Credit 1 and independents 2. After Parliament was dissolved last month for the campaign, five new seats were created for a total of 92.

The count showed the moderate-conservative National with 49 seats, the opposition Labor Party headed by Bill Rowling with 42, and the Social Credit Party with one seat.

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## Transvaal Election

**4 Hardliner on Apartheid Wins Key S. African Vote**

By John F. Burns

**PRETORIA.** South Africa, Nov. 26 (NYT) — Prospects for an evolution toward wider rights for South African blacks dimmed yesterday with the election of a hard-line white supremacist, Andries Treurnicht, as leader of the ruling National Party in populous Transvaal province.

As Transvaal leader, Mr. Treurnicht will head a party, apparantly, with controls nearly as many seats in the all-white Parliament as the other three provinces together. The position automatically makes him the most powerful political leader in the country after Prime Minister P. W. Botha, who is the party's national leader.

Mr. Treurnicht's victory, by a 63-45 vote over Labor Minister Stephanus Botha, a candidate of the party's reform wing, was the third elimination of a lengthy struggle between the two factions in the party. The Treurnicht wing has opposed almost all the modest racial reforms introduced in recent years, insisting that they ultimately will lead to the domination of the white minority by blacks.

Mr. Treurnicht, 57, dubbed "Dr. No" by the antigovernment press, has argued that even minor concessions to blacks — for example, allowing mixed-matrimonial hotels and the return of slaves — will eventually bring down the entire structure of white power.

**Upholding Tradition**

By J.P. Smith

**SHARJAH,** United Arab Emirates (UPI) — At first glance, the luxury high-rise apartment houses lining Boorji Avenue resemble the ocean-front towers along Collins Avenue in Miami Beach. Most of the time, however, the only sound to be heard is the creak of loose scaffolding swinging in the hot breeze. Sharjah, which built far beyond its tiny population's needs, resembles a ghost town.

Just up the Gulf, Dubai is completing construction of a drydock that will accommodate supertankers twice the size of any ship yet built. Most experts agree that the drydock will not be profitable for decades.

Kuwait, anxious to keep its contractors occupied, is busily tearing down buildings to put up new ones. Most of the structures being razed are less than 10 years old.

In Saudi Arabia, a new international airport is being built outside Jiddah to help handle the millions of Moslems who make the annual pilgrimage to Mecca. The cost: \$7 billion — 10 times that of the most expensive new airport in the United States, at Dallas-Fort Worth.

With more than \$50 billion in oil revenue to spend annually, the Arab states that line the Gulf have become the 20th-century El Dorado. They are the envy of every developing country in the world.

**Olympian Plans**

But in the five years since the Gulf Arabs' wealth soared dramatically, many of the Olympian development plans they launched have gone awry.

"There was a false sense of security on the Gulf that everything was possible," remarked Yusuf Shirawi, Bahrain's minister of industry and development. "We had a skeptical view of the existing opposition parties, which favor varying forms of power-sharing with blacks."

However, a more likely outcome of Mr. Treurnicht's rise to power is a slowdown in racial reform as the two factions in the party seek to maintain a show of solidarity. Prime Minister Botha, like his predecessor, John Vorster, is likely to consider party unity an overriding priority.

The concern for party unity goes to the roots of Afrikaner history. After the great trek in the 1830s and the Boer War at the turn of the century, the Dutch-descended Afrikaners developed a determination to regain control of the country from English-speaking whites whom they saw as interlopers. The political expression of this drive

is to return to the roots of Afrikaner history. After the great trek in the 1830s and the Boer War at the turn of the century, the Dutch-descended Afrikaners developed a determination to regain control of the country from English-speaking whites whom they saw as interlopers. The political expression of this drive

is to return to the roots of Afrikaner history.

The inclination of the Gulf states to sign up for expensive prestige projects was undoubtedly helped along by Western businesses and promoters eager to turn a fast profit.

Dubai contracted to build more than 70 shipping berths at the port of Jebel Ali — a project that will give the tiny state, for reasons obvious only to its ruler, a larger port capacity than New York City. Bahrain built an aluminum plant. Qatar ordered up a steel mill.

Few rulers seem to have given much thought in these heady days to whether there was any need for these installations or whether their products would be competitive on the world market.

As a result, the aborigines have a habit of charging into guerrillas as if indeed the latter were armed with no more than bows and arrows," the Voice said. "To their dismay, they have been confronted with sophisticated weapons and, above all, normal size human beings who are more than anyone's match as fighters. The aborigines are thus being killed like flies in the war in Zimbabwe."

The Voice said that the presence of the aborigines had been confirmed on Oct. 19, during a Rhodesian raid into Zambia.

**Mengistu in East Berlin**

**MOSCOW,** Nov. 26 (AP) — Lt. Col. Mengistu Haile Mariam, the Ethiopian leader, arrived in East Berlin "for friendly visit," after signing a treaty of friendship and cooperation with the Soviet Union. Tass said today.

**Hitler Disc Banned From Paris Auction**

**PARIS,** Nov. 26 (AP) — The sale of a disc reproducing a speech of Hitler in 1933 has been banned by Paris police — the third time in a week that auctions recalling the Nazi regime have been forbidden in France.

The recording was to have been sold at a downtown Paris hotel this weekend but was removed from the auction of old records by a pre-war private radio station.

Earlier this week, Paris police chief Pierre Soumille announced he was forbidding a planned auction of objects belonging to Hitler from taking place at the central Paris auction house on Dec. 5.

could occur Dec. 7 when Mr. Botha will tell Parliament what actions the government intends to take against officials involved in a burgeoning political and financial scandal surrounding the Information Ministry. Mr. Treurnicht, a strict Calvinist, is believed to favor tough action against any proven wrongdoers.

**Arabs Start Adjusting to World Market****Boom Time Ending in Oil-Rich States**

By J.P. Smith

have gone through the economic cycle."

One result of this more realistic outlook was this spring's crash of the Kuwaiti stock market after a year of wild speculation that had often seen prices double in weeks.

**Prices Slacks**

Elsewhere around the Gulf, real estate prices — driven up as much as 1,000 percent by oil fever — began to soften. In Saudi Arabia, the inflation rate, which had been running at 40 percent, dropped to around 10 percent.

Saudi Arabia also has taken note of the difficulties it can expect in breaking into established world markets by enlisting Mobil, Shell and other U.S. firms in its effort to build petrochemical plants and huge oil refineries.

The Saudi hope is that these U.S. companies will help the new Saudi plants gain access to Western markets for their refined petroleum products. Even this hope may rest on a shaky footing.

Ghazi Gossi, the Saudi minister of industry, said that his government expected to capture only 5 percent of the world market for refined petroleum and petrochemical products when its new plants are operating at full capacity.

Even today, however, there is a world glut of refinery and petrochemical plant capacity. Some plants are operating at less than 70 percent of capacity. Western companies seem unlikely to let Saudi Arabia move into an already crowded market without a fight.

"They should expect that we cut back our petrochemical plants to subsidize theirs," asks James Reddington of the Paris-based International Energy Agency.

The outlook for development in the Gulf — even well thought-out development — thus looks highly uncertain.

"The really monumental failures," one Western diplomat warned, "are still down the line."

A number of Gulf leaders, moreover, are rapidly becoming aware that they face a clouded future. "There is a lot of soul-searching going on now in the Gulf," Mr. Shirawi said. "This is a time of reckoning."

When asked if he could name any Soviet colleagues that would confirm his reports, Mr. Medvedev said that he could produce a list of such scientists but that they probably would not want to answer questions. He also said that evidence to support his information could be found in CIA files.

**Competition for Prestige**

"All of the Gulf states somehow got caught up in this competition for national prestige," a U.S. diplomat said.

The inclination of the Gulf states to sign up for expensive prestige projects was undoubtedly helped along by Western businesses and promoters eager to turn a fast profit.

Dubai contracted to build more than 70 shipping berths at the port of Jebel Ali — a project that will give the tiny state, for reasons obvious only to its ruler, a larger port capacity than New York City. Bahrain built an aluminum plant. Qatar ordered up a steel mill.

Few rulers seem to have given much thought in these heady days to whether there was any need for these installations or whether their products would be competitive on the world market.

Because most of the aluminum market in industrialized countries is under some form of trade protection, Bahrain would initially stacking nearly all its aluminum production outside the plant.

Even countries with seemingly bottomless oil wells, however, could not afford to continue wast-

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**Heady Days Are Over****Nigeria Trying to Avoid Drowning in Oil**

By David Lamb

**LAGOS,** Nigeria, Nov. 26 — They were heady days, bursting with the excitement of sudden wealth, full of visions that knew no bounds: Nigeria had oil!

Almost overnight, Nigeria began walking with a swagger. Millionaires emerged; a privileged class was born. The able-bodied left their farms and poured into Lagos and Port Harcourt and Ibadan. And Nigeria began writing checks at home and prestige abroad.

The morning after was inevitable, but in those days plants were made or ground broken for seven additional universities, 13 new prisons, new international airports, new stadiums and a new federal capital.

Money was no object, and in 1975 civil servants won 60-percent pay raises, backdated tax-free for 10 months, followed by similar increases.

More than \$3 billion was set aside to overhaul the communications system, \$3 billion more to build 13,000 miles of roads and \$2 billion for a petrochemical plant.

An international black arts festival was held for \$200 million and a

international trade fair for \$100 million.

A vanguard of 50,000 young Nigerians was sent overseas to train as technicians.

Cushioned by oil revenues that shot from less than \$400 million annually in the early 1960s to more than \$9 billion a dozen years later, Nigeria put together a five-year development plan (1975-80) that in reality was only a shopping list, establishing no clear priorities other than growth itself. The plan was based on pumping 3 million barrels of low-sulfur crude a day, about one-third more than Nigeria actually produced in 1975.

Other problems are the result of Nigeria's dependence on oil, which accounts for 85 percent of government revenues.

Today this country of 80 million is learning the danger of having a one-commodity economy. Although it remains the most dynamic country in black Africa, Nigeria knows that petrodollars alone will not bring prosperity, and the world's sixth largest oil producer is modifying its ambitious goals and preparing for penny-pinching frugality.

We must all embark on the greatest care and economy in expenditure by all public institutions, and a return to sanity in the interests of the national economy," the head of state, Lt. Gen. Olusegun Obasanjo, said recently.

The nation must cut its coat according to its cloth.

The government has auctioned 2,000 official limousines, frozen wages and prices to stem the 30-percent inflation rate, cut back expenditures by 10 percent, banned a lengthy list of imports ranging from toothpicks to macaroni, scaled down many of its development projects and restricted the release of foreign exchange. By the end of the year, Pan American World Airlines will have \$8 million tied up here in local currency that is not convertible into a hard currency.

**No Government Coordination**

Some of the problems are of Nigeria's own making, reflecting bureaucratic inefficiency and technical incompetence. The government overspent with virtually no coordination between departments, a situation that has led to corruption.

The Saudi hope is that these U.S. companies will help the new Saudi plants gain access to Western markets for their refined petroleum products. Even this hope may rest on a shaky footing.

Ghazi Gossi, the Saudi minister of industry, said that his government expected to capture only 5 percent of the world market for refined petroleum and petrochemical products when its new plants are operating at full capacity.

Even today, however, there is a world glut of refinery and petrochemical plant capacity. Some plants are operating at less than 70 percent of capacity. Western companies seem unlikely to let Saudi Arabia move into an already crowded market without a fight.

An official car in which he was being driven skidded on an icy road during a snowfall and crashed into a tree. The driver had minor injuries. Ussef Hospital said Mr. Chirac, 46, would be flown to Paris in an ambulance aircraft for an operation.

The boom has faded and Lagos remains one of the world's most chaotic cities. But more than anywhere else in black Africa, one is struck by the sense that Nigeria is alive, pulsating, robust, cocky.

African businessmen in Western suits hustle at a New York City pace along financial row on Broad Street. Taxi drivers roar — or more

often, inch — through the narrow, dirty streets of Lagos, their horns blaring incessantly, bickering with their sweating passengers over the price of the ride. The marketplaces teem with the poor and the wealthy suburbs are filled with the rich.

**Rural Exodus**

Oil has provided Nigeria with its gusto, but it also has created many of its problems. Foremost among them is a rural exodus that has swollen the cities to unmanageable sizes, left the agricultural sector in a state of serious decline and all but crippled the existing infrastructure.

Corruption has become epidemic with the advent of fast, easy money.

Purges of the bureaucracy have left the civil service paralyzed, with few willing to make the smallest decision.

Educational standards have declined so dramatically that most Nigerians with sufficient funds send their children to school abroad.

The military government, which next October will hand over the reins to civilians, shows every indication of being serious in its attempt to reduce expenditures, diversify the economy, cut waste and graft and start living within its means.

The alternative, it acknowledges, is to deny the one big dream that Nigeria has for itself: to emerge as black Africa's first real power and first developed nation.

Los Angeles Times

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Los Angeles Times

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## A Libretto for SALT

Observing the politics of SALT these days is like spending a night at the opera. Emotions are rising all around but it is virtually impossible to follow the story. The arms-control treaty still lies hidden in the wings but expert factions have formed on stage. President Carter acts scared, throwing money around to appease the treaty's likely opponents and even threatening to call it an "executive agreement" to evade the Senate's two-thirds majority rule. But he also talks seriously about the Russians' strength and intentions as though only paranoids would worry about them. The Soviet leaders, meanwhile, boast to visiting senators that they well understand our ratification process while demonstrating precisely the opposite; they will not be much help.

Is it really too late to provide for an orderly debate of this important subject?

• An agreement with a foreign government affecting the security of the nation is a treaty subject to the approval of 67 senators. If that is not Mr. Carter's reading of the Constitution, it ought at least to be his understanding of what Congress thinks.

• The debate of an arms-control agreement should not turn on anonymous disclosures of its major provisions. The privacy that negotiation once required is now routinely violated. So the treaty's main points need to be — and could be — published with the president's analysis of their bearing on Soviet and American forces.

• Mr. Carter's piecemeal bribery of the military lobby has become dangerous as well as cynical. If the price of ratifying SALT requires exempting the Pentagon budget from next year's budget-cutting, wasting funds on many civil defense schemes and rushing development of the MX and Trident 2 missiles, it may be too high for constituencies normally disposed toward arms control. Spending for military projects must be defensible on security grounds alone; arms control should not stimulate arms expenditures.

Above all, the treaty debate needs to be focused on our underlying premises about Soviet military planning and capacities. The

main questions for treaty advocates and opponents alike seem fairly clear:

(1) Can the continuing Soviet military buildup be explained as essentially defensive, allowing for exaggeration of the danger that Moscow sees on several fronts? (2) Is nuclear arms control consistent with the Soviet-American rivalry for influence in various parts of the world? (3) Is the power of both nations to deter attack with the threat of a devastating counterattack secure for the foreseeable future? And, (4) how sure can anyone be that the Russians will hold this doctrine of mutual deterrence through the period of the proposed limitations?

Mr. Carter, at last, has implicitly recognized these questions — most notably in a recent conversation with Bill Moyers on public television. We can find no better way to highlight the discussion than to direct attention, with some emphasis added, to his main points:

"To be perhaps excessively generous, but not too far off the mark," Mr. Carter said, "I think first of all [the Russians] want peace and security for their own people and they undoubtedly exaggerate any apparent threat to themselves — and have to, to be sure that they are able to protect themselves."

"At the same time, as is the case with us, they would like to expand their influence among other people in the world, believing that their system of government, their philosophy, is the best..."

"They spend more than twice as much of their gross national product on military matters but we are still much stronger and we will always be stronger than they are, at least in our lifetimes... We can absorb, even if we had to, an attack by the Soviets and still destroy their country, and they know it. And vice versa..."

"We don't intend to evolve, and neither do the Soviets intend to evolve, a capability to destroy the other nation without ourselves being destroyed by nuclear forces."

The president has given his answers; we await his evidence.

THE NEW YORK TIMES.

## World Population

There is no denying the importance — psychological and otherwise — of the U.S. Census Bureau's report that the rate of growth of the world's population is apparently declining for the first time in three centuries. Population itself, it needs to be emphasized, is still growing at an epidemic rate of perhaps 1.9 percent, adding 80 million people (two Egypt, one Bangladesh) a year. And the rate of growth is down by a mere tenth of a percentage point, which is only about 4 million people (another Chad or El Salvador). But the decline conveys an unmistakable sense of a shift of immense forces. At least, it suggests the world is not fated to be overwhelmed by a rising tide of people. It implies that a measure of control over the global condition is perhaps restored.

The Census Bureau is the most conservative estimator around, and it is only confirming estimates previously made by others. So there seems little reason to challenge the basic slowdown it has now detected. The estimate relies heavily on China, which contains almost a quarter of mankind, but other expert estimates of China's trends have indicated even greater declines in its birth rate.

Less certain is why the rate has declined. Is it a result of family-planning programs, or overall development, or some mix of both? A "great debate" on this question continues. It's not academic. On the answer hinge fateful decisions on the direction and pace of economic and social planning all over the world.

The Census Bureau, inspecting its own figures, declares that "the world population crisis appears resolvable." One must take this as an expression of hope. The new

slower rate of world growth is still substantially more than double the U.S. rate of population increase, and the rate in selected regions (Africa, countries and sections of countries has not turned around. Even if — a huge if — the overall rate continues to fall steadily, a zero rate would not be reached for almost 50 years. Even then the ratio of young people would insure that population would continue to rise. One only has to think of the planet's current fix and then note that optimists see the world's population doubling, to 8 billion, in 30 years.

Population growth, whether at the rate estimated in the last generation or the rate expected in the next, is a relentless force, imposing brutal demands on the world's resources and feeding social and political turbulence everywhere. Relief at a welcome but small change in the numbers cannot be allowed to disguise this pervasive fact.

President Eisenhower, regarding family planning as a "personal" matter, kept the United States officially aloof. A connection between runaway growth rates and the sort of global instability harmful to U.S. national security began to be perceived in the early 1960s. But only under President Johnson did the United States start developing effective family-planning programs. More recently, the Third World's concern for development often gratuitously counterposed to family planning, has diminished official American ardor for these programs. Ironically, this is happening just as their fruits, or so the family-planners believe, are showing up in the global population statistics.

THE WASHINGTON POST.

## International Opinion

### U.K. Monetary Policy

In 18 years of exchange-rate stability and consequent low inflation under the Bretton Woods system, (Britain) failed to discover the secret of faster growth. There are many possible explanations — loss of empire and a slow adaptation to new realities, insular management and the class system have all been blamed. Certainly one cause, which was still not fully learned as recently as last April, was a constant drain of resources into the public sector faster than the economy could provide them. Under present floating arrangements,

monetary policy has emerged as the key to exchange-rate management, and is now an equally firm commitment. But the government has only now possibly learned, from a financially disappointing summer, that a firm monetary commitment entails a clear limit of fiscal freedom. The policy is unnecessarily costly now because of excessive government borrowing. In spite of this, some progress is visible. Inflation remains in check, and the economic indicators still show the recovery which resulted from reduced inflation.

— From the Financial Times (London).

## In the International Edition

### Seventy-Five Years Ago

November 27, 1903

LONDON — The recent arrival of Mr. William Jennings Bryan, twice unsuccessful candidate for president, has raised a curious problem of etiquette. It was against President Roosevelt that Mr. Bryan last failed, and the question was how should Roosevelt's ambassador to Britain act towards this uninvited guest. With grace, Ambassador Choate gave a luncheon for Mr. Bryan at Carlton House terrace. Mr. Arthur Balfour and others attended. Meanwhile, the visit of British parliamentary officials to Paris, which raises no such problems, is proceeding admirably.

November 27, 1928

### Fifty Years Ago

November 27, 1928

LITTLE ROCK, Arkansas — The Arkansas superintendent of Public Instruction has banned Webster's Dictionary from use in any educational institution in the state by reason of the recently enacted anti-evolution measure. The new law forbids any book to say that man "descended or ascended from a lower order of animals." The dictionary describes evolution as a theory based on facts abundantly disclosed by every branch of biological study. Since this is false in Arkansas, the dictionary must be removed from all school libraries under legal penalty.



*The Devil and Mr. Jones*

## The Decline of Manners

By James Reston

**WASHINGTON** — Some very odd things have been happening recently in the conduct of relations between nations. For one thing, there has been a decline in manners. For another, a confusion of responsibility and authority. Some examples:

• At a sensitive point in the Middle East peace negotiations, the semi-official Egyptian newspaper, Al Ahram, suddenly publishes what it describes as the official text of the Israeli-Egyptian peace treaty, which is still in dispute and negotiation. Why should the United States be surprised by such a propaganda trick?

• At the same time, the Israeli foreign minister, Moshe Dayan, complains to Israeli diplomatic correspondents that the United States has not been fair and evenhanded in dealing with the Middle East negotiations, but has tended to favor the Egyptians. This from the Israelis, who have been more favored by American foreign policy than any other nation on earth?

• At an equally delicate moment in the U.S.-Soviet negotiations for a strategic nuclear arms agreement, it is "disclosed" or "leaked" that the Soviet Union has sent to Cuba some MiG-23 aircrafts, which may have the capacity to drop nuclear bombs on the United States. More on this later.

• Meanwhile, a congressman from California, accompanied by television crews, goes to Guyana in Latin America, with the admirable aim of finding out what is happening to the citizens of his own congressional district, and stumbles into a grisly tragedy in which he loses his own life and the lives of many others.

So something is clearly wrong here. If there is any common thread that explains these quite different things, it is an absence of trust. It has always been true in a way, but the decline of manners, the confusion of responsibility and authority are now getting much more serious.

It is not reasonable to believe that Al Ahram would publish the disputed Israeli-Egyptian peace treaty without the approval of President Sadat. It is also hard to understand why Dayan would attack the United States for being pro-Egyptian, since Washington not only helped create the state of Israel but has given Israel the "most favored nation" treatment since the last world war.

But something is beginning to change in the diplomacy of the world. President Carter, Secretary of State Vance, and Zbigniew Brzezinski, the chairman of the president's National Security Council, are taking a much tougher line.

To be frank about it, they are no longer willing to ignore Sadat's publication of the text of the Israeli-Egyptian peace treaty, or Dayan's charges of unfair or pro-European U.S. handling of the Middle East peace negotiations.

### Public Smiles

Carter and Vance have been smiling about all this in public, but they are obviously irritated about it in private — particularly about what they regard as efforts by Sadat and Begin and Dayan to abuse them and take their peace efforts for granted.

This goes as well for the officials in the Pentagon, whoever they are — and the White House is trying to run them down — who have been putting out scare stories about the MiG-23s in Cuba in order to block a strategic arms agreement with the Soviet Union.

The administration has known for almost a year that the MiG-23s were going to Cuba. It has in-

don't really know where they are going.

The tragedy in Guyana dramatizes the point. In popular terms, it seemed a reasonable investigation by a congressman and the press — good intentions, good TV pictures, good politics — but the actors on that tragic stage knew very little about the strange world of Guyana or the jungle, or the mad magic of Jim Jones, or the demented faith of his followers.

So there is a fundamental problem here between the old professional and the new amateur political and propagandistic diplomacy. The old ways had their faults, but privacy, manners, and the clear authority of the executive branch of the government under the Constitution clearly have their uses.

Even so, the conduct of foreign policy is no longer a precise process of quiet negotiations between trained professionals, if it ever was, but increasingly a noisy and disorderly game of politics and propaganda played by amateurs who

*The International Herald Tribune welcomes letters from readers. Short letters have a better chance of being published. All letters are subject to condensation for space reasons. Anonymous letters will not be considered for publication. Writers may request that their letters be signed only with initials but preference will be given to those fully signed and bearing the writer's complete address. The Herald Tribune cannot acknowledge letters sent to the editor.*

## Explaining Nixon to the French

By Adalbert de Segonzac

**PARIS** — Richard Nixon's visit to Paris, on his first trip to Europe since his resignation in 1974, once more brings up the controversy surrounding the former president.

For many Frenchmen, Nixon was the victim of hostile U.S. press. And these people believe that Nixon did nothing worse than the presidents before him; his only mistake was getting caught.

But basically, the difficulty lies in the fact that the political systems, the political philosophies in France and in the United States are fundamentally different.

In their interpretation of Watergate, Frenchmen make one major mistake. What the United States holds against Nixon is not so much that Nixon's men tried to break into the headquarters of his political foes — as it is generally believed here — but that he lied about it afterward and that he got more and more stuck in a web of lies trying to hide his activities not only from the public but from the courts of his country, thereby undercutting his own role, which was to enforce the laws of the nation.

Unquestionably, some of his predecessors in the White House were guilty of the same sins, but never to the same extent. Never before Nixon has a president of the United States used his immense powers to perjure himself, to hide his mistakes behind the august monument of the presidency, to use government agencies one against the other, as he tried to do in Watergate and CIA and FBI.

Frenchmen may consider these to be venial sins. But American pragmatism is very different from the Cartesian rationalization of the French.

Americans recognize degrees of guilt. If a congressman gives in to the temptation of lying, that is regrettable, but tolerated to a certain extent under the political moral code in force there. On the other hand, the head of state must be beyond reproach and unassailable. He is the government of the United States. And a government that breaks its own laws would be a corruptive influence for society as a whole.

Watergate could never have happened here because Frenchmen do not have the same sense of civic responsibility that Americans do, because the idea that no man is above

## Notes From New Delhi

### Politics Industry In City of Words

By William Borders

**NEW DELHI (NYT)** — One torrid day this summer, as the temperature passed 115 degrees Fahrenheit, a Jordanian diplomat stationed here went by the shop where his broken refrigerator was being repaired to find out why the job was taking so long.

Indians say that if Bombay is a city of commerce and Calcutta a city of art, then Delhi is a city of words, which come in a flood that never seems to end. Some residents complain that the words from the politicians and the officials are painfully irrelevant to such matters as the 200 million or 300 million Indians who did not get enough to eat today or the virtual collapse of the government's birth-control program.

The talk goes on: Do you like the defense minister, who is an untouchable, can rally other untouchables behind him in the face with the former home minister, high-caste Hindu who quit the Cabinet in a dispute with Mr. Desai. Will Mr. Desai reshuffle the Cabinet, and if he does, do you think he can get more Moslems and southerners into it?

Foreign diplomats, hungry for intelligence to put into messages back home, sometimes ask the same questions a dozen times at a single reception. They press Indian journalists, officials and politicians, some of whom are frank to acknowledge that they attend the parties largely for the status and the otherwise unobtainable Scotch whisky or U.S. beer.

After Mr. Desai, the political guest who creates the greatest stir at such affairs is Mrs. Gandhi. She seldom made the diplomatic rounds when she was prime minister but has done so more frequently since being voted out early last year as a consequence of the controversial period of authoritarianism that became the finale of her 11 years in office. Even when she was prime minister, her arrival at a reception did not turn off the bar, although she says that, in the Hindu tradition, she drinks nothing stronger than fruit juice.

### Vexing Question

Before her recent re-election to Parliament, a big step along the comeback trail, the matter of whether to invite her to this or that reception was a vexing one for diplomatic hosts. When former Chancellor Willy Brandt came for a visit last year, the West Germans invited her; when President Carter came this year, the U.S. ambassador Robert Goheen, did not.

Mrs. Gandhi has long stopped apologizing for her authoritarianism; indeed, she has even gone so far as to make the claim that India was a free country in her day that it is now. Although her opponents consider her lack of remorse brazen — and they say so — her political strength is increasing steadily, and many conversations in the end-of-the-swift of Delhi politics are now based on the premise that she might be in power again one day.

So the talk goes on and on and on in this city of words. As usual, great deal of it seems scarcely more substantial than all that good gossip last summer about the perspiring diplomat who felt that the only course of honor lay in shooting the refrigerator.

listening to his secretary of state's telephone conversations.

Nixon even managed to get through some internal political reforms for which he must be given credit. And he knew how to handle the problems created by the Communist world. But his suspicious, bitter personality prevented him from adhering to the Constitution and made him try to change its meaning in attempting to increase his own power.

Most Americans believe that Nixon betrayed them, that he failed in meeting the obligations of his high position and fulfilling his duties toward the citizens of his country.

A majority of members of the Republican Party — of which he was the leader — supported his motion to impeach him.

Nixon disgraced himself in the eyes of Americans even if he managed to hold on to some prestige overseas. He is through the citizens of the United States want to forget this dramatic interlude in their history, which, coming at the same time as the agony of Vietnam, came far too close to destroying the nation.

Mr. De Segonzac is a former North American bureau chief for the Paris daily *France-Soir*.

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**PART****ONE**

# The Euromarket — 1978

## Shifting From a Dollar Standard to Multicurrency Reserves

### Managing Syndications: The Year of the Japanese

By Christian Heman

LONDON (IHT) — Never have so many lent to so few, but of all 1978 was the year of the female of her life, the top international establishment participating in the largest volume of syndicated Euroloan managements during the first 10 months of 1978, either as lead manager, manager or co-manager. Bank of Tokyo was a close second, illustrating the forceful intrusion of Japanese bankers in a field previously ruled by the West.

Banks from nine different countries, plus two consortia, appear to invite her to the top 50 managing groups over as a very active period. The Japanese establishments are the greatest in number. Among them are the Bank of Tokyo, the Industrial Bank of Japan, Tokai, the U.S. bank, Sanwa Bank, Fuji Bank, Mitsubishi, Nippon Credit, Long-Term Credit Bank of Japan, Dai-Ichi Kangyo, and the Chinese Credit Bank.

Following the Japanese muscle is although the U.S. banking community with lack of new banks, including, as well as Citicorp, Chase Manhattan, Bankers Trust, Manufacturers Hanover, Bank of America, Chemical Bank, Morgan Guaranty, Wells Fargo, the premier First Chicago, Security Pacific and Continental Illinois. The first five go to the top 10, whereas there are only two Japanese. This tends to indicate that the uninterrupted spread did not affect the Americans too negatively although the majority of them strongly resisted the general drop in margins.

The performance of Chase Manhattan for the period has to be underlined. Even though Citicorp ranks as No. 1 by volume, Chase Manhattan is No. 1 by involvement in 94 deals.

#### German Banks

There are six German banks among the top 50 managers, but one of them appears in the first 10. Actually, it seems that the Japanese emergence is responsible for the decline in the importance of German houses. An interesting feature: Even though only slightly, the Westdeutsche Landesbank has superseded the powerful Deutsche Bank, Commerzbank and Dresdner. Generally speaking, WestLB, which does not have private, but rather shareholders, appears to have been slightly more dynamic than the German private banks. The latter always point out that they cannot lend at too-low spreads because they have to provide their shareholders with a satisfactory return.

This may be the answer, but the French nationalized banks, which rank as 18, 28 and 36, indicate that the type of shareholding does not affect aggressiveness as far as lending is concerned.

In fact, banks are competitive either because they have a larger volume of funds available for lending, or for commercial reasons. During the first seven months of 1978 for example, U.S. East Coast banks were much more active on the Euromarket than their West Coast counterparts because the demand for domestic loans was lower in the East than in the West.

The case of British banks is characteristic of a "commercial" approach. Two U.K. establishments, National Westminster and Lloyds Bank International (LBI), are included in the top 10 with NatWest attaining the prestigious third place. NatWest is by nature very secretive, but it seems to have followed a similar policy to LBI. No. 10, which is much more forthcoming about its activities, Lloyds Bank International has never tried to hide the fact that a period of falling spreads can still be profitable for it. It allows the most competitive banks to enter into relationships with new customers, the commercial by-products of which compensate for the low margins granted on financial loans.

### TOP 50 MANAGING GROUPS OF BANKS IN SYNDICATED EUROLLOANS DURING THE FIRST 10 MONTHS OF 1978

		Volume of Loans (\$ millions)	No. of Involvements	L*	M*	C*
1.	Citicorp	21,157.85	90	59	27	4
2.	The Bank of Tokyo	20,479.36	71	25	30	16
3.	National Westminster Bank	19,719.52	59	10	36	13
4.	Chase Manhattan	19,109.33	94	60	28	6
5.	Bankers Trust	15,002.10	48	16	25	7
6.	Manufacturers Hanover	14,757.25	55	27	21	7
7.	Toronto-Dominion	14,307.00	48	12	21	15
8.	Industrial Bank of Japan	13,978.54	46	12	22	12
9.	Bank of America	13,925.83	56	30	21	5
10.	Lloyds Bank International	13,923.68	50	19	23	8
11.	Tokai Bank	13,618.29	46	6	20	20
12.	Chemical Bank	13,382.09	51	18	22	11
13.	WestLB	13,374.83	46	23	18	5
14.	Sanwa Bank	13,326.27	39	4	15	3
15.	Deutsche Bank	13,269.04	47	27	17	3
16.	Morgan Guaranty	13,099.39	50	31	16	3
17.	Algemene Nederland	12,485.49	32	7	20	5
18.	Banque Nationale de Paris	12,448.91	35	7	19	9
19.	Fuji Bank	12,267.09	32	1	17	14
20.	Mitsubishi Bank	12,081.67	30	2	16	12
21.	Barclays Bank	12,060.11	38	8	18	12
22.	Commerzbank	11,817.50	31	10	19	2
23.	Royal Bank of Canada	11,709.81	37	14	18	5
24.	Sumitomo Bank	11,367.09	25	3	13	9
25.	Amsterdam-Rotterdam Bank	10,745.05	37	10	19	8
26.	Dresdner	10,709.72	24	7	16	1
27.	Long-Term Credit Bank of Japan	10,668.43	38	14	17	7
28.	Societe Generale	10,518.00	36	9	22	5
29.	Mitsui Bank	10,517.09	28	3	11	14
30.	Union Bank of Switzerland	10,500.00	27	2	21	4
31.	Midland Bank	10,354.54	33	5	20	8
32.	Canadian Imperial Bank of Commerce	9,900.00	37	8	17	12
33.	Dai-Ichi Kangyo Bank	9,815.09	20	6	6	9
34.	Bank of Montreal	9,431.00	49	20	20	9
35.	DG Bank	9,299.58	30	3	16	11
36.	Credit Lyonnais	9,055.00	33	11	17	5
37.	Wells Fargo	8,583.70	22	5	8	9
38.	Bank of Nova Scotia	7,215.00	25	6	9	10
39.	Bank fuer Gemeinschaft	6,914.57	20	2	10	8
40.	First Chicago	6,837.59	19	7	9	3
41.	Security Pacific	6,765.30	23	0	15	8
42.	Swiss Bank Corp.	6,665.56	19	8	7	4
43.	Societe Generale de Banque	6,654.00	28	3	14	11
44.	Continental Illinois	6,640.60	19	7	8	4
45.	Toyo Kobe Bank	6,425.00	13	0	5	8
46.	Orion	5,658.56	24	8	10	6
47.	Kreditbank	5,312.79	27	6	14	7
48.	Nippon Credit Bank	5,194.71	32	6	13	13
49.	Banque Europeenne de Credit	4,978.00	34	8	17	9
50.	Credit Suisse	4,915.00	9	2	7	0

\*L = Lead Manager   \*M = Manager   \*C = Co-Manager

(Source: Capstan International Finance Data Inc.)

### Over-Liquid Dollar Mart A Symptom, Cause of Ills

By Carl Gewirtz

PARIS (IHT) — The Euromarket closed an important chapter this year on what is likely to be regarded as the least controversial and most useful period in its 20-year history. The recycling of the multibillion-dollar surplus of oil exporting states is over.

"Without this liquidity, of course, there could not have been the kind of currency unrest which we have seen," observes Mr. Lamfalussy, "because if you do not have excess liquidity people would have been unable or unwilling to transform dollars into other currencies." Nonbank institutions were able to borrow dollars for clearly hedging speculative purposes. They needed to get those dollars from somewhere. They got them from the banks.

(Continued on Page 8)

### Increased Prepayment Is Plaguing Bankers

LONDON (IHT) — Agreements on syndicated Euroloans generally carry a clause allowing borrowers to prepay their debts. Prepayments, either to refinance the original credit at better conditions, or simply to wipe out debt because of an improvement in the financial situation of the borrower, have plagued international bankers in 1978.

Some experts see the willingness of the United States to support the dollar by spending foreign currencies and the willingness of the West Germans, Swiss and Japanese to lend them the funds to do so on a scale not seen up to now as recognition by the authorities that the world has moved from a dollar standard to a multicurrency reserve system. Implicit in this shift are stabilized and borrowers' fears about borrowing in "strong" currencies.

There are, of course, exceptions to every rule, and it is possible to find some loans without prepayment clauses.

An example is Nuclebras, which at the beginning of this month informed banks of its intention to prepay a \$30 million credit signed in December, 1977, on the basis of a spread of 1% during 5 years.

However, the lack of a prepayment clause in the Nuclebras loan agreement does not mean that the borrower will not be able to prepay its debt. It is difficult for international bankers to resist debtors who want to prepay.

In such a case, the question is one of negotiation power. For the banks involved in the Nuclebras transaction it would be extremely difficult to refuse the prepayment since the loan is guaranteed by the Federative Republic of Brazil itself. Simultaneously, the West Germans are so wrapped up in Brazil's nuclear development that it seems almost impossible for them to turn down Nuclebras' wish.

Banks are bursting with liquidity and spreads have dropped drastically. This, of course, has encouraged borrowers to refinance their former debts on the basis of lower margins and longer maturities. In other cases, the improvement in the balance of payments of various countries has allowed them to prepay loans originally raised to finance previous deficits. The Kingdom of Spain is one example. It decided in the third quarter of 1978 to prepay a \$1 billion 5-year loan signed in August, 1976, because its balance of payments exceeded \$7 billion.

#### Prepayments

Whatever the reasons, Eurobankers do not like to face prepayments because their returns could be lower if the loan is refinanced, or their portfolio is unbalanced if the loan is simply repaid. Tony Constance, the general manager of Manufacturers Hanover Ltd., summed up the feelings of the international banking community when he said: "The ideal would be no prepayments at all."

Unfortunately for bankers, the (Continued on Page 11)

### Tighter Credit Expected to Squeeze Third World

By Guillaume Basle

London (IHT) — There are several reasons for believing that the financial squeeze on non-oil developing countries (NODCs) will intensify next year and in 1980, causing a greater amount of debt rescheduling than has occurred so far.

In recent years the international credit markets have been extremely liquid and a persistently large U.S. current account deficit and capital outflows have injected huge amounts of dollars into the Euromarkets. This happened at a time when most other industrial countries were following easy money policies in an effort to revive their economies and/or to protect their currencies from too much appreciation.

Now the scene seems to be changing. U.S. authorities have listed accelerating inflation as the nation's greatest problem. So credit has been tightened considerably. While short-term U.S. interest rates are still a point or two below the record highs of 1974, U.S. government bond yields recently have set record highs.

Moreover, tight U.S. credit could also have a considerable impact on the export earnings of the NODCs. The United States is by far the biggest importer of the raw materials and semi-manufactured goods produced by the NODCs. Assuming that U.S. interest rates start to peak only after the U.S. economy slows

down, NODC exports to the United States could drop at a time when interest payments remained high. This could be quite a squeeze.

Another source of restraint on the export earnings of the NODCs has been a proliferation of trade barriers, quotas and tariff in the wealthy countries, which have tried to keep their labor-intensive industries protected from low-cost competition. Although the actual impact on export earnings of NODCs is difficult to measure, many analysts say protectionism represents a danger to the financial health of the NODCs.

Ernest Stern, a vice president of the World Bank, recently warned that protectionism poses a serious threat to developing countries' exports of textiles, footwear, electronic products and a host of other manufactured goods.

While NODC exports may suffer as the result of a slowdown of the U.S. economy and rising protectionism, their imports costs could

also rise if the Organization of Petroleum Exporting Countries (OPEC) raises the price of crude oil in December. Unlike Japan and the countries of Western Europe, most of the NODCs have linked their currencies to the dollar. Therefore, there is no question of currency appreciation offsetting any rise in NODC oil import costs.

#### Debt Service

Another problem, which is hard to quantify but is nonetheless serious, is that there have been long delays and large cost overruns for many of the development projects financed by international banks. Not only is more capital needed to meet unforeseen cost increases, but the delays in getting projects under way means that the cash flow from these projects will not be available to meet scheduled debt repayments.

International bankers, of course,

do not really believe that they are infallible as far as lending decisions are concerned. And it is taken for granted that some countries will have problems with debt service.

However, bankers argue that as long as their loans are widely diversified among many countries and that the exposure in any one country is not too great, then there is not much risk as far as the loss of earnings is concerned.

Basically, when a loan is repaid and payments are missed, only a loss of earnings is involved. It is assumed that the principal will be repaid when the country is able to do so.

Implicit in this attitude is that no country would voluntarily default on its external debts in the sense of flatly refusing to pay. Such a posture would force a country into isolation since banks would refuse to finance trade, as well as capital investments, with the country. In extremity, banks could sue any third party that collected funds from the defaulted country. Thus, a country that voluntarily defaulted on its external debt would probably find its currency worthless as far as international transactions were concerned. Obviously, few would countenance this.

North Korea would be an example of the closest any country has come since the Second World War to flatly refuse to honor its external debt. In the last few years, North Korea has had discussions with

(Continued on Page 8)

**Euromarkets**

# Over-Liquid Dollar Market Is a Symptom and a Cause of Ills

(Continued from Page 7)  
dollars in the form of loans to the rest of the world where someone either hedged or speculated. At the same time, Eurobanks withdrew deposits from the United States and placed them outside.

The Eurobanks did not speculate because if you look at the figures, you see the spot position in dollars increased — they were net buyers of dollars. But they supplied credits. If the U.S. banks and the Eurobanks had not been able to lend dollars so substantially, it would have been much more difficult for those who speculated to sell dollars."

**Reverted**

Essentially, the Euromarket has reverted to its pre-1973 behavior of amplifying the U.S. deficit's liquidity-increasing effects.

"We are now back in a situation in which the expansion of international bank lending has become supply-led," pushed by the liquidity of the system rather than pulled by credit demand, says Mr. Lamfalussy.

"Quite a few deficit countries were able to finance more than their deficit," he adds, noting that "in many instances, nonoil developing countries have become net suppliers of funds to the Euromarket" as a result of having built up their reserves through Euromarket borrowings.

"I'm not suggesting that we are back to 1971-73, when international liquidity creation was excessive and inflationary. What I am saying is that we have moved away from the period where the international liquidity-creating effect of the Euromarket was clearly a beneficial thing. We are now between the two situations. We're not back to the '71-73 situation because then there was overfull employment. Nevertheless, we do have a liquidity creation which, to my mind, is excessive."

**Margins**

One obvious result of this situation has been the sharp decline in margins banks charge on syndicated loans — as low as a half percentage point over the London inter-

bank offered rate (Libor) for borrowers who had to pay 1½ percent over Libor three years ago — accompanied by a stretching of maturities to up to 15 years compared to the seven-year maximum a few years back. At the same time, the size of loans has increased sharply, with amounts of \$300 million to \$500 million rather commonplace nowadays.

"Bankers ought to realize their capital is being wiped out gradually by inflation. If a bank has \$100 million in capital and inflation is running at 7 percent, the purchasing power [of the capital] is that

much less," he explains. But he says bankers often seem to forget to deduct the inflationary erosion from their after-tax earnings on capital.

The U.S. banks appear to have got this message as the level of their lending activity has slowed considerably — an increasing resistance to the low margins coupled with a pick-up in loan demand at home. Nevertheless, overall lending in the Euromarket will set a new high this year due notably to the increased participation of West German and Japanese banks. According to data

compiled by Morgan Guaranty Trust, \$55.93 billion of Eurocurrency bank credits were completed in the first 10 months of this year, topping the record \$41.77 billion for all of last year.

The highly liquid monetary conditions and the high level of lending activity are likely to be altered in the coming months. The availability of funds is likely to be sharply reduced and borrowing costs — both the Libor base and the margin banks charge — are bound to rise.

In its battle to defend the dollar, the Fed has taken two steps aimed at increasing the demand by U.S. banks for Eurodollars by removing the reserve requirements on such borrowings and by raising reserve requirements on banks' domestic certificates of deposit.

"The combined effect will tend to slightly raise rates on Eurodollar deposits and this will have some effect on pulling nondollar funds into dollars and thereby strengthen the dollar," says Mr. Wallich.

At the same time, the Fed is

tightening domestic monetary conditions and has lowered its money-supply growth targets.

"The growth of high-powered money in the U.S. domestic economy sets the foundation for the Euromarket system in that it sets the level of real interest rates in dollars applied worldwide," says Amex Bank economist Kevin Pakenham.

"By reducing the growth rate of high-powered money in the United States you put pressure on all forms of dollar money throughout the domestic and international systems. The effect would restrain the growth of the Euromarket and if the Fed continues with its policies, which we expect it will, it will reduce quite markedly the [easy] conditions in the Euromarket seen in the last two years."

Yet another likely restraint on international bank lending in the coming months, he notes, is the capital position of the banks. Their willingness to intermediates both risk — accepting deposits from one to lend to another — and time, using three and six-month deposits to make five to ten-year rollover credits, is a function of their own expectation of future profitability as well as their own gearing, the extent to which their profits over the past year enable them to continue to build up the level of their assets (new loans) without running into constraints imposed by the relationship to their capital base.

"If the bank loans are actually put to work, I see no reason why banks should not be willing or able to finance an ongoing process of this sort," says a senior economist at the Organization for Economic Cooperation and Development. "At the beginning, the process may look risky, but at mid-point, when you can see the country actually developing, financing should be come even more attractive" to the banks.

While the cost of new borrowing is bound to increase in coming months, banking experts see no reason for the developing countries to fear being crowded out of the market. For while lending terms will harden, the demand for credit is expected to decline. Most of Western Europe will have no need to tap the international market next year as they are expected to register current-account surpluses, and with U.S. economic growth expected to be slow — if not slip into recession — credit demand by U.S. businesses is bound to fall.

which has come from the U.S., the dollar will also not continue to notes.

**Developing Countries**

It remains to be seen how all this will affect the ability of the developing countries to continue expanding this market to finance their industrial development. The international banks essentially has usurped the role traditionally played by risk capital in finance economic development in a number of states deemed capable of succeeding. Private investors, course, wary of the apparent instability and uncertain reception, are not competing to play a role.

Financing development loans falling due within five to ten years is a riskier business than maintaining permanent capital. But analysts maintain that, in fact, the bank loans are permanent, although banks obviously have the option of renewing them. The point the experts make is that banks are obliged to deploy their funds so that the margin on the loan assets banks the return is greater than their own cost of money. Thus, banks need only concern themselves with the borrower's ability to continue servicing the loan and, assured of that, should be willing to continually roll over matured loans.

"I think there are signs they are going to run into gearing constraints," says Mr. Pakenham, due to the lower profitability resulting from the narrowing of lending margins. "This would have happened much sooner had it not been for the activity of the German and Japanese banks who continued to be aggressive lenders all of this year. The American banks had already begun to feel the pressure I've been talking about."

In addition, he sees a sharply curtailed role for the German and Japanese banks. Domestic economic activity is picking up in both countries and the banks will be forced to do more business at home. At the same time, the pace of their international lending will be affected by the strengthening of the dollar.

The political situation in Nicaragua remains unsure, but it is certain that the country will have to stretch out its short-term external bank debts.

Bankers say that Zambia is making its payments on time. However,

the landlocked country still has problems shipping its principal export, copper. The Benguela railway through Angola is still closed, and until recently Zambia's border with Rhodesia was closed, which represents the only other route for copper shipments.

## Tighter Credit Expected to Squeeze Third World

### Already some fairly large rescheduling of bank loans has begun.

mismangement of the national oil company, Pertamina. Now, Indonesia is paying its debts on time and is currently raising \$300 million over 10 years at a fairly prestigious lending margin of 0.75 points above interbank Eurodollar offered rates for the first five years and 0.875 points above the rates for the remaining five years.

Nevertheless, international bankers will undoubtedly face with the need to reschedule a fairly large amount of debt in the coming two years. Already some fairly large rescheduling of bank loans has begun.

Turkey has proposed rescheduling of about \$3.36 billion of its debt coming due before Jan. 1, 1981, in the form of a seven-year loan with a three-year grace period before repayments of principal shall commence. The loan would bear interest at 1.75 points above interbank Eurodollar offered rates.

In addition, Turkey has asked banks to participate in a new seven-year loan facility of up to \$500 million on the same terms.

Turkey has already reached agreement with 14 countries in the Organization for Economic Coop-

eration and Development (OECD) to reschedule about \$1.46 billion of debt. It has also arranged certain borrowing facilities with government agencies. As part of the proposals Turkey has agreed to accept surveillance by the International Monetary Fund (IMF) and has instituted an austerity program aimed at increasing exports, reducing domestic consumption and eliminating deficit spending by state enterprises.

**Peru**

Peru has had debt servicing problems since 1976 and has reached various ad hoc arrangements with banks in the last two years.

Earlier this month, Peruvian Finance Minister Javier Silva Ruete reached a tentative agreement with OECD governments to reschedule \$568 million of government-to-government debt coming due in 1979 and 1980. The rescheduled amount would be repaid over seven years after a two-year grace period.

In addition, Mr. Silva Ruete said he has reached a similar preliminary agreement with banks to reschedule about \$800 million of debt

coming due in 1979 and 1980. The debt would be stretched over 7.5 years with a three-year grace period. However, bankers say the financial terms for this extension are still being negotiated. In July, a syndicate led by Manufacturers Hanover Trust Co. agreed to postpone debt repayments of \$185 million falling due this year until Jan. 3, 1979. It is not yet known whether the Manufacturers Hanover group will agree to a further extension, but there appears to be little choice.

At the end of last December, Peru's total external bank debts came to about \$3.4 billion.

Zaire has not yet been able to win international backing for its debt restructuring plans. At a meeting in Brussels this month between Zaire officials and representatives of 12 governments as well as delegates from the IMF, OECD and World Bank, Zaire was granted only limited credit facilities until a thorough reorganization plan can be worked out with representatives of the IMF, probably early next year.

Since 1976, Citicorp has had preparations in hand for a \$250 million standby facility for Zaire. Initially, it was envisioned that disbursement of the facility would depend on Zaire's catching up on its overdue interest and principal payments. Since Zaire was unable to

win international backing for its debt restructuring plans. At a meeting in Brussels this month between Zaire officials and representatives of 12 governments as well as delegates from the IMF, OECD and World Bank, Zaire was granted only limited credit facilities until a thorough reorganization plan can be worked out with representatives of the IMF, probably early next year.

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comply, the facility was later modified so that disbursements would mainly relate to financing specific import transactions, deemed necessary for export production. So far, however, the facility has not been put into operation, bankers say.

Zaire's external debts are estimated at about \$3 billion, of which overdue interest and principal is estimated at between \$600 million and \$700 million.

Some other countries are having debt payment problems.

Jamaica recently had to reschedule some of its external loans after local terrorism drove away the tourist trade, and exports of bauxite and alumina encountered production snags and falling world prices.

Sudan is reportedly about one year behind on its debt service. It owes about \$725 million to banks and another billion dollars or so to the Arab oil-exporting states. However, the country has instituted a program under which foreign exchange receipts are blocked and released only for export-related projects.

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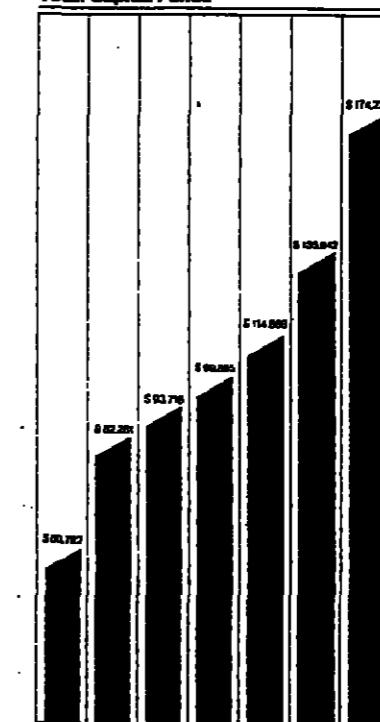
\* Interim results 9 months to September 30, 1978:

■ Net income: \$24 million ■ Earnings per share: \$3.55 ■ Revenues: \$382 million

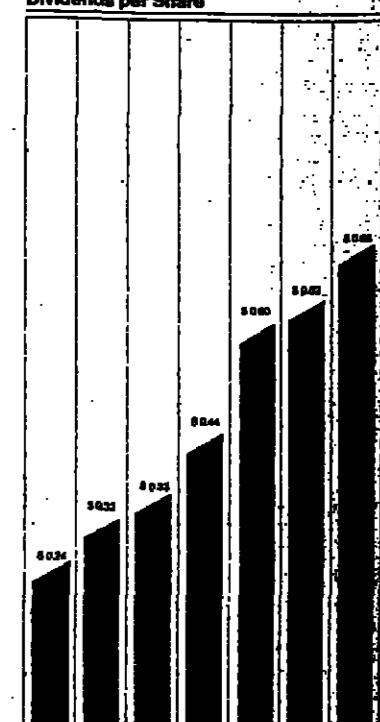
Total Assets



Total Capital Funds



Dividends per Share





## Euromarkets

# Penalty Fees Reappear as Number of Prepayments Rises

LONDON (IHT) — "In a fixed rate market, it would be suicidal not to have a penalty fee on prepaid loans. When Eurobanks lend on a floating-rate basis, there is much less pressure." This comment by a Chase Manhattan senior executive explains why, contrary to the prepayment clause, which is always present in syndicated Euroloan agreements, a penalty fee does not accompany every prepayment.

By imposing a penalty on prepaid loans, banks seek compensation either for a lack of return if the credit is prepaid and not refinanced, or for a lower yield if the transaction is restructured with conditions more favorable to the borrower.

However, penalty fees suddenly appear, then disappear, depending on the state of the market. They began to be abandoned in 1973, then tended to re-emerge in 1974 before vanishing from most loan agreements during the next three years. "It has not been in a single loan we have made since 1976," said Dryden Liddell of Chase.

Generally, it seems that the penalty fee falls into oblivion when the market is bullish, especially when it turns into a borrowers' market. It is hard to give this phenomenon the force of a general law, but there is certainly a close relationship between the penalty fee and the market situation.

On the other hand, the avalanche of prepayments in 1978 had the effect of pushing banks into reintroducing the penalty fee. During the second half of this year, West German banks in particular tried to en-

force a penalty fee in all new loan agreements. Some banks were even reported to be asking for a management fee in cases of refinancing, a rather unprecedented demand.

When two parties agree on the penalty fee and it is included in the contractual document, it becomes a legal commitment and has to be paid in the case of premature repayment. The German law, however, does not make such a clause mandatory in every case. In fact, the German law sometimes makes it possible for the borrower not to pay the penalty fee, even if such a fee is stipulated in the loan agreement.

Under paragraph 247 of the German Civil Code, a debtor is entitled to prepay a loan when the rate of interest exceeds 6 percent. In such a case, the borrower is able to prepay the debt without any penalty fee. This has already happened with some Eurobond issues which have been prepaid at par although the loan agreement stated that any prepayment should be made at a premium.

The same would occur with a syndicated loan carrying a floating rate of interest. A legal opinion, recently given by a German law firm in answer to a question put by a well-known Continental bank about an International Investment Bank (IIB) loan governed by German law, emphasized that "the banks may not be entitled to the repayment fee provided for in clause 5(Q) 111 of the loan agreement, should the borrower make use of the special right of premature repayment under paragraph

EXAMPLES OF LOANS CARRYING PENALTY FEES						
Borrower	Amount	Maturity	Spread	Signed	Penalty Fee	
Banque Nationale d'Algérie	U.S. \$120m	7 years (3 years grace)	3 years @ 1 1/2% 4 years @ 1%	13.7.78	1/2 % for first 3 years; 1/4 % thereafter.	
Banque Nationale d'Algérie	U.S. \$ 50m	7 years (3 years grace)	1 1/4 % above 6 mo. Libor	Oct. 78	3/4 % for first 3 years; 1/4 % for last 4 years.	
Costa Rica	U.S. \$ 70m	10 years (4 years grace)	4 years @ 7 1/2%; 6 years @ 1%	25.10.78	1/2 % for first 4 years.	
Costa Rica	U.S. \$110m	10 years	4 years @ 7 1/2%; 6 years @ 1 %	25.10.78	1/2 % for first 4 years.	
Kingdom of Denmark	U.S. \$1.235m	7 years (4 years grace)	7/8 %	To be signed 3.12.78	1/4 % of the amount prepaid multiplied by the number of years remaining to final maturity.	
Istituto per la Ricostruzione Industriale (IRI)	U.S. \$500m	7 years (54 mo. grace)	7/8 %	30.10.78		
International Investment Bank	U.S. \$500m	10 years (5½ years grace)	2 1/2 years @ 6 1/2%; 7 1/2 years @ 6 1/2 %	8.9.78	Prepayments are permitted after 1 year of each drawdown with the following fees: 1/2 % during 2nd year; 3/4 % during 3rd year; 1/4 % during 4th year; 1/4 % during the remaining lifetime.	
Société Financière pour les Télécommunications et l'Électronique (Lux) SA	U.S. \$ 35m	5 years (2 years grace)	1 1/2 %	20.1.77	1/4 % payable annually for the period remaining until the repayment is due under the agreement.	
Correios e Telecomunicações de Portugal	U.S. \$ 50m	6 years (3½ years grace)	1 1/2 %	18.4.78	0.20 % from drawdown to 1.1.1980; 0.10 % from 1.1.1980 to 1.1.1982; No penalty after 1.1.1982.	

247 of the German Civil Code."

The opinion added that "the fact that paragraph 247 of the German Civil Code has not been mentioned

in the loan agreement does, however, not affect the validity of the loan agreement." This aspect of German law, which is generally not

well known, could come as a shock to some Eurobankers involved in transactions falling under the Civil Code.

months after the relevant date; 3/8 percent during the second 12 months after the relevant date; 1/4 percent during the third 12 months after the relevant date and 1/8 percent during the remaining lifetime of the loan concerned."

## No Fee

Sometimes, there is no penalty fee for the very last years of a loan since the parties consider that the loss of earnings for the lenders would be minimal in the case of prepayment. The loan agreement, for instance, of the Portuguese Correios e Telecomunicações de Portugal \$30 million 6-year credit signed on April 18, 1978, (agent: Kredietbank Luxembourgoise) anticipates that "the borrower will be entitled on any interest date to prepay the totality or any part of the loan with a premium of 0.20 percent from the effective date to Jan. 1, 1980; 0.10 percent from Jan. 1, 1980, to Jan. 1, 1982, and without any penalty after Jan. 1, 1982."

The penalty is generally a flat fee. Nevertheless, there are some exceptions. The Société Financière pour les Télécommunications et l'Électronique (Luxembourg) SA \$35 million 5-year loan guaranteed by the Italian state-owned STET, which was signed on Jan. 20, 1977, (agents: Banque Européenne de Crédit SA and Kredietbank NV) includes a penalty fee of 1/8 percent payable annually for the period remaining until the repayment is due under the agreement.

Obviously, the degree of the penalty is inversely proportional to the credit worthiness of the borrower. The higher the prestige, the smaller the fee.

It is even conceivable for a highly rated sovereign risk not to consent to the payment of the penalty fee. In the past, some governments have flatly refused to pay the management fee initially agreed with

the lead manager. This is a kind of blackmail that happens when government concerned makes clear that any enforcement of fee would result in an unfriendly break in the relationship between the establishment and the debts that occurred with members fees, why not with penalty fees?

## Not the Point

The general manager of a large U.S. bank said that "the penalty is not the point. The important would be no prepayments at all." Nevertheless, the huge refinancings that developed in has now made international banks aware of the necessity to protect their returns with premiums. These can be reasonably assumed. Eurobankers will try more to include them in loan agreements.

It is already characteristic some refinancings arranged on basis of extremely low margins at the 5/8 percent level, among premiums for premature payments. This is an indication that international banks are trying embed the penalty fee in any agreement, as is already the case with prepayments.

Of course, the international banks will resist this trend, particularly as long as the market commands in the borrowers' favor. But it will be difficult for them to go against the universal will of Eurobankers who are now presenting a common front. Furthermore, the penalty fee can be proposed as a bargaining factor for lower margins or other advantages. The possibility of canceling the payment clause in agreements is a corollary to an unavoidable cancellation of the penalty fee.

would have already been spent on other things.

The Nigerians then began negotiating a \$750 million loan which still trying to talk the German banks into the loan and at the finally succeeded, lifting the amount to \$1.1 billion.

But to get the Germans to admit their DM 750 million (\$350 million) to the jumbo generation, the Nigerians agreed to those banks a front-end cash reportedly equal to an additional 1/16 percent on the margin, guarantee that those funds are be used for the specified project.

Other banks participating in jumbo say they are aware the German banks go something (they insist they do not know much). The official explanation that this compensates the German banks for the additional way they incurred prior to joining the jumbo loan. For their part, the German banks explain that this is a different loan operation has been placed under the umbrella of the jumbo just to please Nigerians.

"One should not talk too much about this," counsels a French banker. "It may lead to conclusions that the banks are playing dirty tricks. Managers/participants are trying to obtain advantages over the banks. It's a very touchy point."

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JULY 1978

## Euromarkets

# Prepayment, With or Without Clause, Is Plaguing Bankers

(Continued from Page 7)  
 possibility for early redemption by borrowers on their Euroloans is so deeply embedded in the history of the Euromarket that there is little chance that the prepayment clause will be dropped from syndicated Euroloan agreements.

For historical reasons, European agreements follow standard U.S. documentation. When the Euromarket for loans carrying floating rates for interest started to develop during the early 1960s, U.S. standards were adopted because U.S. banks rapidly became the most involved in this field. In the United States, only private placements do not allow prepayments because pension funds, which are among the main institutions absorbing this paper, seek long-term investments and consequently do not want their policy to be disturbed by early redemptions.

#### Paragraph 247

The West Germans are more favorable to borrowers than anyone else. According to paragraph 247 of the German Civil Code, any borrower has the right to prepay a loan if the rate of interest is more than 6 percent. A German legal opinion, in connection with an International Investment Bank loan agreement governed by German law, underlines this point and adds that under paragraph 247, "the borrower, after a period of six months, is entitled to repay the loan upon notice of not less than six months. This right of premature repayment cannot be waived or restricted." The 6-percent rule also applies to loans based on floating rates as well as to those carrying fixed interests.

Although banks have to accept prepayment clauses in syndicated Euroloan agreements, there is a point on which they are not prepared to bargain: the period of notice a borrower must give prior to repayment. This is because bankers have to protect their funding. Generally, agreements stipulate a notice period of 30 days. On the other hand, there is no specific rule concerning the point at which a loan can be prepaid, except that the prepayment must coincide with an interest payment date.

The imperative notice period and the flexibility of the prepayment date can be seen in the following examples:

The agreement for the \$35 million 5-year loan for the Italian Societe Financiere pour les Telecom-

SIGNIFICANT REFINANCINGS IN THE FIRST 10 MONTHS OF 1978 FOLLOWING PREPAYMENTS									
Borrower	Amount	Maturity	Spread	Comment	Borrower	Amount	Maturity	Spread	Comment
Atlas Consolidated Mining & Development Corp. (Philippines)	\$ 80m	8 yrs	1 1/4 %	Refinancing of 1976 credit floated at 2% over Libor.	Ecuador	\$500m	10 yrs (42 mo. grace)	3 1/2 yrs @ 7 1/2 %; 6 1/2 yrs @ 1 %	This is a partial refinancing of a \$200m credit signed Aug. 10, 1977 — 6 yrs @ 13 %.
Central Bank of Iraq	\$180m	3 yrs	1 1/2 %	The loan is to partly refinance the \$500m credit signed on Aug. 8, 1975, raised on the basis of a margin of 1 1/2 % over 5 yrs, only \$200m of which has been drawn down.	Instituto Mobiliare Italiano	\$100m	8 yrs	1 1/2 %	Refinancing of the undrawn portion of a \$100m credit (6 yrs @ 13 1/2 %) signed in August, 1977.
Compania de Acero del Pacifico (Chile)	\$100m	8 yrs	1 1/4 %	The credit will be used partly to refinance CAP's foreign debts.	Jordan Petroleum Refining Co.	\$ 70m	7 yrs (3 yrs grace)	1 1/2 %	To refinance a \$1bn 7-yr credit signed on March 1, 1977, at 7 % for first 4 yrs, then 1 %.
Costa Rica	\$ 70m	10 yrs (4 yrs grace)	4 yrs @ 7 1/2 %; 6 yrs @ 1 %	\$50m of this credit is to refinance former loan of the same amount.	Kingdom of Sweden	\$ 1bn	10 1/2 yrs	7 %	Part of the credit is to refinance outstanding portion of \$200m syndicated loan.
Dominion of Canada	\$2.5bn	8 yrs	1 1/2 %	This is a refinancing of a loan arranged last autumn for \$1.5bn and increased in April, 1978, to \$2.5bn. Previous conditions: 7 % for 3 yrs and 1 1/2 % for 4 yrs.	Nacional Financiera (Mexico)	\$176.5m	3 yrs (bullet)	7 %	To refinance part of \$210m 2-tranche loan.
Kingdom of Denmark	DM400m	7 yrs (4 yrs grace)	3 1/2 %	To refinance a DM400m credit signed on Feb. 16, 1977, at 1 1/4 % for first 3 yrs and 1 1/2 % for the last 4 yrs.	Rafnor (Norway)	\$ 85m	10 yrs	2 yrs @ 5 1/2 %; 8 yrs @ 3 1/2 %	To refinance a similar amount raised in 1976 with a spread of 1 1/2 % over 7 years.
Kingdom of Denmark	\$1,235m	7 yrs (4 yrs grace)	3 1/2 %	The loan is to finance 4 credits, the outstanding portion of which was \$1.235m. Conditions: 1. \$300m over 7 yrs @ 13 1/2 % (Dec. 1975) 2. \$200m over 7 yrs @ 13 1/2 % (May 1976) 3. \$400m over 5 yrs @ 1 % (Dec. 1976) 4. \$500m over 7 yrs @ 13 1/2 % (July 1977).	Regie des Installations Olympiques (Canada)	\$360m	10 yrs	2 yrs @ 14 % over U.S. prime rate; 8 yrs @ 13 % over U.S. prime rate	The loan is to partly refinance a \$60m deal signed on Aug. 6, 1975 — 7 yrs @ 13 %.
					RENFE (Spain)	\$ 46m	10 yrs	5 yrs @ 5 1/2 %; 5 yrs @ 3 1/2 %	Refinancing of 7-yr credit arranged in 1974.
					Shell Petroleum Ltd.	\$400m	10 yrs	4 yrs @ 5 1/2 %; 6 yrs @ 3 1/2 %	Refinancing of 1977 credit — 5 yrs @ 1 %.
					Societe Financiere pour les Telecommunications et l'Electronique (Lux) SA (Italy)	\$ 35m	5 yrs	7 %	Refinancing of \$67m 7-yr credit, signed Oct. 20, 1975, at a spread of 1 1/2 %.
					TVO (Finland)	\$ 67m	10 yrs	7 %	

munications et l'Electronique (Luxembourg) SA mentioned that "after the first anniversary of the date of drawdown, on giving 30 days prior notice to the agent (Banque Européenne de Crédit SA), the borrower may prepay in whole or in part the outstanding amount at the end of any relevant interest period."

The Ruler of Dubai \$200 million 3-year credit signed on Aug. 13, 1977, with Banque Arabe et Internationale d'Investissement acting as the agent, stipulated that the borrower "shall be entitled on any interest payment date after the end of the drawdown period on giving to the agent not less than 30 days written notice, which shall be irrevocable and effective only upon receipt, to prepay the loan without penalty in whole or in part together with interest on the amount prepaid to the date of prepayment."

The International Investment Bank \$500 million 10-year loan (agent: Dresdner Bank AG) signed on Sept. 8, 1978, anticipates that "on giving not less than 30 days'

prior written notice to the agent, which shall promptly give written notice thereof to each of the banks, the borrower may prepay the loan on any interest date but not earlier than 12 months after the date of drawdown."

The \$1 billion 7-year loan signed on March 1, 1977, by the Kingdom of Sweden, which has since been refinanced, underlines that "the borrower may prepay any advance in whole or in part on any relative interest payment date provided that the agent (Morgan Guaranty Trust Co. of New York) shall have received from the borrower not less than 30 days' written notice of its intention to make such prepayment, specifying the advance to be prepaid in whole or in part. Notice of intended prepayment once having been given by the borrower, it shall be obligatory for the borrower to make the prepayment in accordance with the notice."

The Correios e Telecomunicacoes de Portugal \$50 million 6-year fund-raising exercise signed on April 18, 1978, with Kredietbank SA Luxembourg, as the agent, states that "on any interest date, the borrower shall be entitled to prepay all or any part of the loan in the eurocurrency in which it is then outstanding, upon giving the agent not less than 30 days' notice of the

aggregate principal dollar amount then to be prepaid."

Loan agreements allow borrowers to prepay their credits either totally or partially. In the first case, the procedure is easy. It is, however, a more delicate process if only a part of the loan is prepaid. Gener-

ally, the agreement states that any amount prepaid shall be applied towards the borrower's repayment obligations in inverse order of maturity.

Borrowers do not always pay too much attention to this clause, the effect of which is to shorten the

maturity of the loan. Banks, however, prefer it this way since by avoiding prepayments being spread in a disorderly fashion, the procedure is less complicated. In addition, borrowers are usually asked to repay in minimum amounts similar to those drawn. Prepayments are al-

ways made in the same currency in which the funds are initially drawn.

Two other elements generally accompany prepayment clauses.

First, the agreement states that the prepaid term loan cannot be reborrowed. This is also to protect the banks' funding. If the prepaid loan or any prepaid portion of it could be reborrowed, the operation would become a standby credit. In such a case, a borrower would be able to repay and to reborrow on the condition that the commitment fee is paid each time the amount repaid is reborrowed.

Second, agreements concerning loans backed by the guarantee of a sovereign entity usually mention that the borrower must produce evidence that he has received an official consent to prepay.

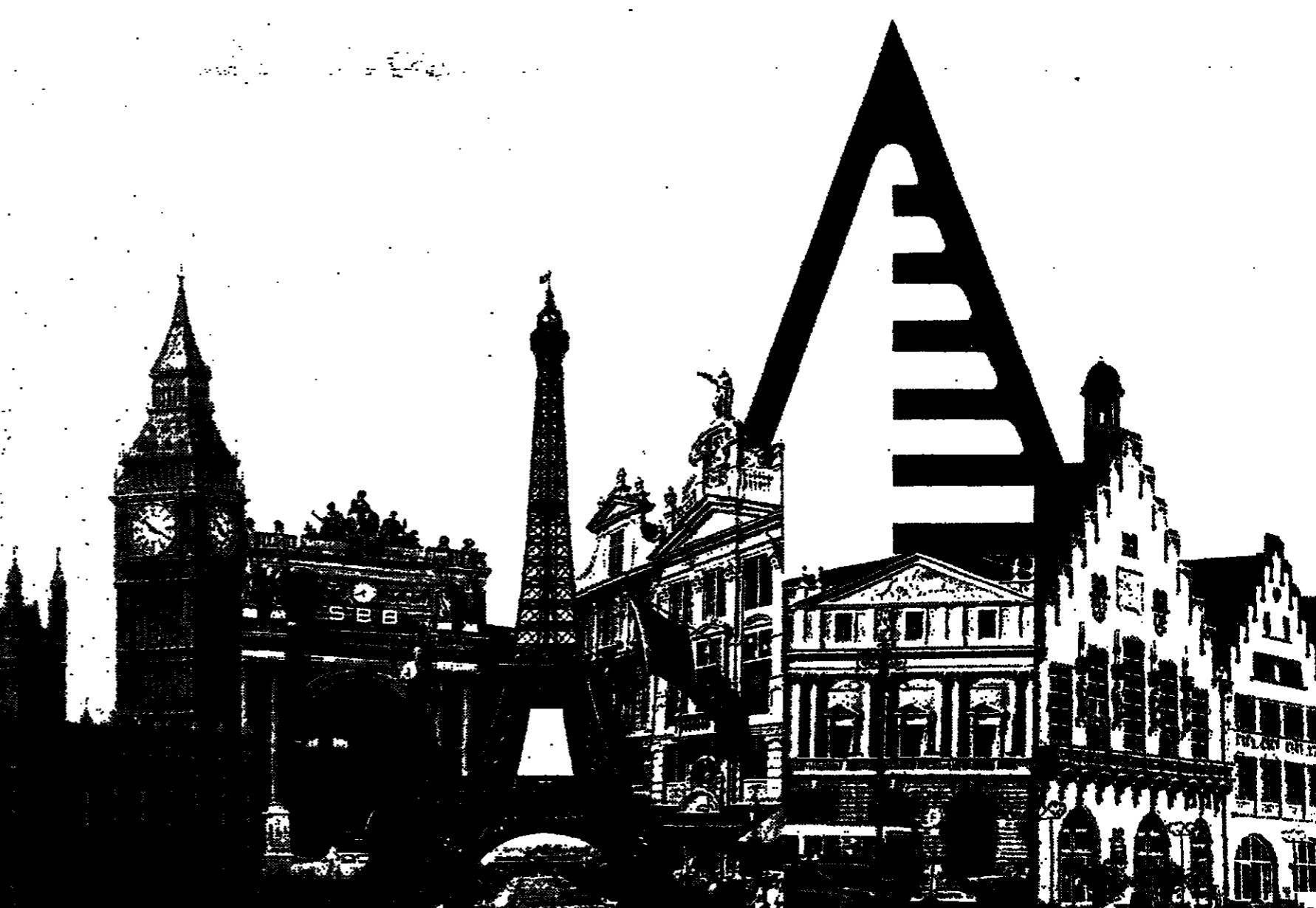
The syndicated Euromarket is likely to face a continued avalanche of prepayments for some time to come — at least for those borrowers paying spreads above the 3/4 to 7/8 percent level. This trend will push banks into taking special care with prepayment clauses, although they are already well formulated.

But borrowers could well begin to pay much more attention to this matter when margins start to rise again. Indeed, debtors are aware of the advantages they can obtain from loan agreements allowing them to prepay their debts.

In order to get the best of market conditions, international debtors will seek agreements with prepayment clauses constructed more and more in their favor. Therefore, Euromarketers will not only have to face prepayments, but also clauses permitting borrowers to prepay on their own terms.

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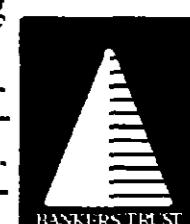
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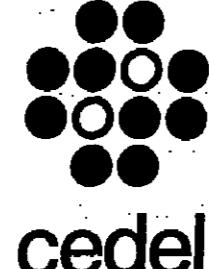


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**Euromarkets**

# More and More Banks Are Setting Up Shop in Luxembourg

By Darrell Delamaide

LUXEMBOURG (IHT) — The growth in Luxembourg's Euromarkets activity has outpaced the expectations of government officials charged with monitoring banking activity in the grand duchy.

Banking Commissioner Pierre Jaans said that balance-sheet volume of the 94 banks active in Luxembourg reached 2.57 billion Luxembourg francs (\$81 billion) by the end of August, up from nearly 26 percent a year ago.

"I was expecting growth more on the order of 15-20 percent," commented Mr. Jaans. A big reason for the growth: More and more banks are setting up shop in Luxembourg. There were 94 active by midyear compared with 90 at the beginning of the year. Altogether, seven or eight new banks probably will open shop in 1978, Mr. Jaans said, and the number of active banks is likely to top 100 within six months.

"There has been no abatement in interest," remarked the banking official. Mr. Jaans is cautious about naming prospective candidates, saying only that most banks negotiating a Luxembourg subsidiary are of European origin.

Rumors circulating in the banking community, however, also mention American banks. Luxembourg Finance Minister Jacques Poos reportedly told a group of German bankers that some American bankers had expressed renewed interest in a Luxembourg unit during the International Monetary Fund meeting in Washington. Names mentioned among bankers here are Morgan Guaranty and Manufacturers Hanover.

Interest is high because new U.S. banks would mark a change in the recent trend for Americans to curtail their Luxembourg activities. The U.S. banks would be welcome to increase the dollar component in Luxembourg business, which makes up only 45 percent of volume here against 77 percent in the Euromarket as a whole.

**Deutsche Mark**

Of course, the interest in Luxembourg for American banks is the high turnover in the Deutsche mark, which makes up 47 percent of the business volume among banks here. This is also the apparent lure for a British bank (Barclay's is the name most often heard) reportedly considering a

move here. And it seems to have played a role in attracting the Bank of China.

The announcement last summer that the Bank of China intended to open a branch in Luxembourg is seen as part of that country's new opening to the West. The preliminary soundings have been on a diplomatic level and technical details have yet to be worked out. Mr. Jaans, however, leaves no doubt that the Chinese presence would be welcome. "It would be quite an asset to have the Bank of China here in Luxembourg," he comments.

Not so welcome, though, is the application of the Danish bank Finansbanken. For reasons Mr. Jaans declined to discuss, the Danish institute was denied a commercial license.

One of the unwritten rules in Luxembourg is that the banking commissioner determines whether it would be suitable for the bank to be established and then makes a recommendation regarding the commercial license — which is invariably followed.

Finansbanken now is taking its case to court. Mr. Jaans says he is indifferent to the outcome of the case. If Finansbanken wins, the unwritten rule would quickly be written and passed into law because the government policy implemented by Mr. Jaans is that banks coming to Luxembourg should be intent on doing serious business.

**A System**

In general, however, Mr. Jaans said he is pleased with the development of Luxembourg banking. "What was a gathering of banks is evolving into something that looks more like a system," he commented.

Indeed, Luxembourg banks this year have demonstrated increasing muscle by managing and syndicating sizable Eurocredits exclusively among Luxembourg institutions. Many are never publicized. One public loan in May, an eight-year credit of 400 million DM to Denmark, was practically a pure Luxembourg syndication. A 500 million DM credit to the United Mexican States announced in October was exclusively syndicated in Luxembourg.

Bankers here do not see Luxembourg syndications as a trend so much as a demonstration of the grand duchy's capacity as a financial center.

There is less of a consensus about the so-called "Luxibor" — the Luxembourg interbank offered rate named after London's Libor (London interbank offered rate), the standard peg for medium-term credits in the Euromarket. First introduced with a 100 million DM credit to the Foreign Trade Bank of Bulgaria, managed by a Luxembourg newcomer, Badische Kommunale Landesbank International, the Luxibor has had a fitful existence as a credit peg. The original reason that because Luxembourg is a major center for Euro-market trading, it makes sense to peg Euromarkt credits to the bank rate.

Older and bigger German subsidiaries, though, do not think much of Luxibor. Volker Burghagen, managing director of the Dresdner bank subsidiary, says it is pointless to speak of a Luxibor, just as it is to be fixed on a Libor. "There is a bank rate, and geography doesn't play a role," he says, conceding that one or another center must be settled on for practical purposes.

Government officials look at Luxibor with a bemused tolerance. "It's an amusing gadget," remarks Mr. Jaans.

Another German banker is more cautious, however. "Luxibor might be harmless enough in fair-weather times," he notes, "but some borrowers might be surprised to find themselves paying a higher rate than necessary if liquidity dries up and a thinner Luxembourg market pushes rates up."

But Luxembourg is firmly entrenched as the most active Euromarket center after London. It handles about 12 percent of overall Euromarket volume, against London's 42 percent, but accounts for around one-fourth of credits to the non-banking sector (measured against the eight European countries monitored by the Bank for International Settlements). The depth is of course greater in Euromarkt activity, where Luxembourg has a nearly one-third share (as of end-1977).

In fact, despite the rumor of new arrivals, German banking subsidiaries are certain to remain the predominant factor in Luxembourg.

All four of the new banks established in the first half of the year were of German origin. Much of the growth in banking activity clearly was a result of these new institutes transferring part of the money market and credit business to Luxembourg from the parent banks.

Another strong boost came from a pickup in credit demand by German companies, which accounts for loosely one-third of German bank activity in Luxembourg. The German banking units here, in turn, handle at least half of the grand duchy's Eurobanking business.

Most telling, the five biggest banks in Luxembourg are the subsidiaries of Dresdner, Deutsche Bank, Commerzbank, Westdeutsche Landesbank and Bayerische Landesbank. Only in sixth place does the largest domestic bank appear, the Crédit d'Épargne de l'Etat-Banque de l'Etat.

**Concern**

The size of the German operation in Luxembourg has given rise to some much-publicized concern

on the part of banking supervisors in West Germany. This legitimate concern ran into the delicate issue of Luxembourg sovereignty and the not-so-delicate resistance of bankers, who do not like to disclose any more than necessary.

With the Berlin banking authorities claiming it only wanted a better picture of what worldwide risks the German banks were exposing themselves to, and the banks conceding that they of course had nothing to hide in Luxembourg or anywhere else, a compromise was reached, yielding the typical German gentlemen's agreement.

This one, however, goes beyond a handshake. A text is being circulated among German banks specifying what information the banks should supply and soliciting their agreement. Once the agreement is "ratified" by the banks, the accountants of the Luxembourg subsidiaries will be directed to compile tables showing the geographic spread, the volume and maturities of both assets and liabilities — al-

**Next Step**

German bankers are still a bit uneasy, not because of the agreement itself but for fear of what the next step might be. They already are making cautious statements to ward off any attempts to seek greater detail than agreed to in the compromise or to introduce stiffer regulation as a result of the information provided.

For his part, Mr. Jaans notes that the agreement reached with the Germans with so much hullabaloo is similar to a quiet accord long since worked out with the Nordic countries, which traditionally have a much closer (and more discreet) relationship with their domestic banks. The Luxembourg office of officials attributes the publicity accompanying the German agreement to national temperament.

German banks in Luxembourg were part of another temperamental upsurge just last month. Again it involved a gentlemen's agreement. This brouhaha concerned the placement of Deutsche mark notes on behalf of Deutsche Bank and Commerzbank's Luxembourg units in the Euromarket. This is not unprecedented and the amounts involved, 100 million DM in each case, would hardly be enough to choke the market in normal circumstances.

The rumors and speculation are bound to continue as the international banks work with the Chinese and their home governments to resolve the problem. In any case, said one well-informed banker, at least through mid-November no mandate had been given for financing in any currency.

It is obvious that the enormous financial needs of the Chinese expansion will be financed at least in part through the international markets. As an official of the Dresdner Bank unit in Luxembourg remarked, "In two years China will be a major new Euromarket partner."

The British export system already makes provision for dollar credits, and the Italians reportedly

flood of high-quality, short-maturity paper crowded some less attractive offerings from Algeria and Argentina out of the market. In fact, the whole market began suffering from indigestion — the type which the German Eurobond subcommittee, set up by gentlemen's agreement in 1968, is supposed to forestall by regulating the flow of new market issues.

**Self-Regulation**

The problem is that issues from subsidiaries of the German banks, like those from supranational borrowers, are not subject to this self-regulation. As for the Canadian placement, Deutsche Bank notes that since it was not a new issue, but rather a secondary placement of paper duly approved last May it also did not come under the regulatory competence of the subcommittee.

Such sophistry angered the remaining banks. The 700 million DM of exceptions to the rules nearly equaled the 850 million DM approved according to the rules. While keeping within the letter of the gentlemen's agreement, Deutsche Bank, its critics charged, circumvented the whole purpose of the accord in a very ungentlemanly way.

A new consensus was apparently hammered out at a vigorous subcommittee meeting. It was agreed that large, market-affecting placements should be cleared with the subcommittee, even if it does not require approval under the rules.

For its part, Deutsche Bank refused to concede that the Canadian placement changed the market trend. Regarding the Luxembourg issue, the bank lamey pleaded that it could not know its offering would be followed so closely with the Commerzbank notes.

Somewhat obscured in the whole row is the development of an attractive refinancing instrument for the Luxembourg units. Deutsche Bank had used this method before — first with a 10-year dollar bond with warrants last year and earlier this year with a five-year DM note bearing 4% percent. The recent placements indicate that the idea is catching on and may provide the market with a steady source of high-quality, short-term market paper.

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## Euromarkets

**Brazil's Borrowing Heads for a Record**

By Kerry Fraser

**S**AO PAULO (IHT) — Brazil's total international borrowing this year is heading for a record of nearly \$12.8 billion. After this proof of effectiveness, the country's strategy in foreign financial markets is unlikely to be altered significantly in the near future, although the government has just announced some important policy changes.

The presidency will change hands March 15, 1979, however, and bankers both here and abroad are uncertain about the way the new man, Gen. Joao Batista Figueiredo, will handle Brazil's intractable foreign debt problems and its approach to the international banking community.

Gen. Figueiredo has some room to maneuver. The present administration, led by Finance Minister Mario Henrique Simonsen, has taken advantage of favorable market conditions to build up reserves — Mr. Simonsen estimates an increase from \$7.3 billion at the end of last year to "something more than \$10 billion" at the end of 1978 — and to improve the debt profile by stretching out terms to as much as 15 years with five-year grace periods. International bankers give him full marks for his effort, but he will still leave Brazil heavily dependent on foreign borrowing.

However, the government has just made clear that reserves will not be allowed to increase. Left unclear is whether it will attempt to maintain the present reserve level.

**Borrowing**

Brazil will have to borrow approximately \$9.9 billion in 1979 to keep reserves constant and to cover the difference between inflows and outflows in the balance of payments.

On the inflow side, direct investment should contribute about \$1 billion as it has since 1974, but the commercial balance (exports less imports) is not going to help much. Mr. Simonsen is looking for a \$700 million surplus for next year, bringing total inflows to \$1.7 billion.

Outflows (services plus amortizations) will be close to \$11.6 billion. Amortizations in 1979 will run to \$5.4 billion, up from \$3.8 billion this year, according to the central bank, and the deficit in services, which includes interest on the foreign debt, will continue to grow at least as quickly as it has in the past. In 1975 the deficit was \$3 billion,

*...with the policy of generally going after project financing work as well as it has, the country is unlikely to opt for jumbo loans...*

**Possible Changes**

The foreign debt, according to Mr. Simonsen's estimations, will grow 25 percent to \$40 billion this year, and interest payments will be at least \$4 billion in 1979, depending on the performance of the London interbank offered rate (Libor). In 1977, when the debt at the beginning of the year stood at \$25.9 billion, interest cost Brazil \$2.5 billion, almost 10 percent of the debt when the Libor was much lower than it will be next year.

How might President-Elect Figueiredo change Brazil's borrowing strategy given the needs for next year? Some of the possibilities being considered by bankers here include running down reserves rather than adding so much to the debt; pushing borrowers to prepay or renegotiate; and exerting greater control over new borrowing. Market strategy could give greater emphasis to bond issues, but with the policy of generally going after project financing working as well as it has, the country is unlikely to opt for jumbo loans in spite of the wishes of some European bankers.

Tentative moves have already been made in some of these directions. Acominas, the state-owned steel mill, is renegotiating its \$505 million loan with syndication leader Morgan Grenfell and Eletrobras, the state-owned holding com-

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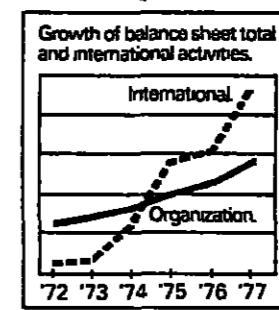
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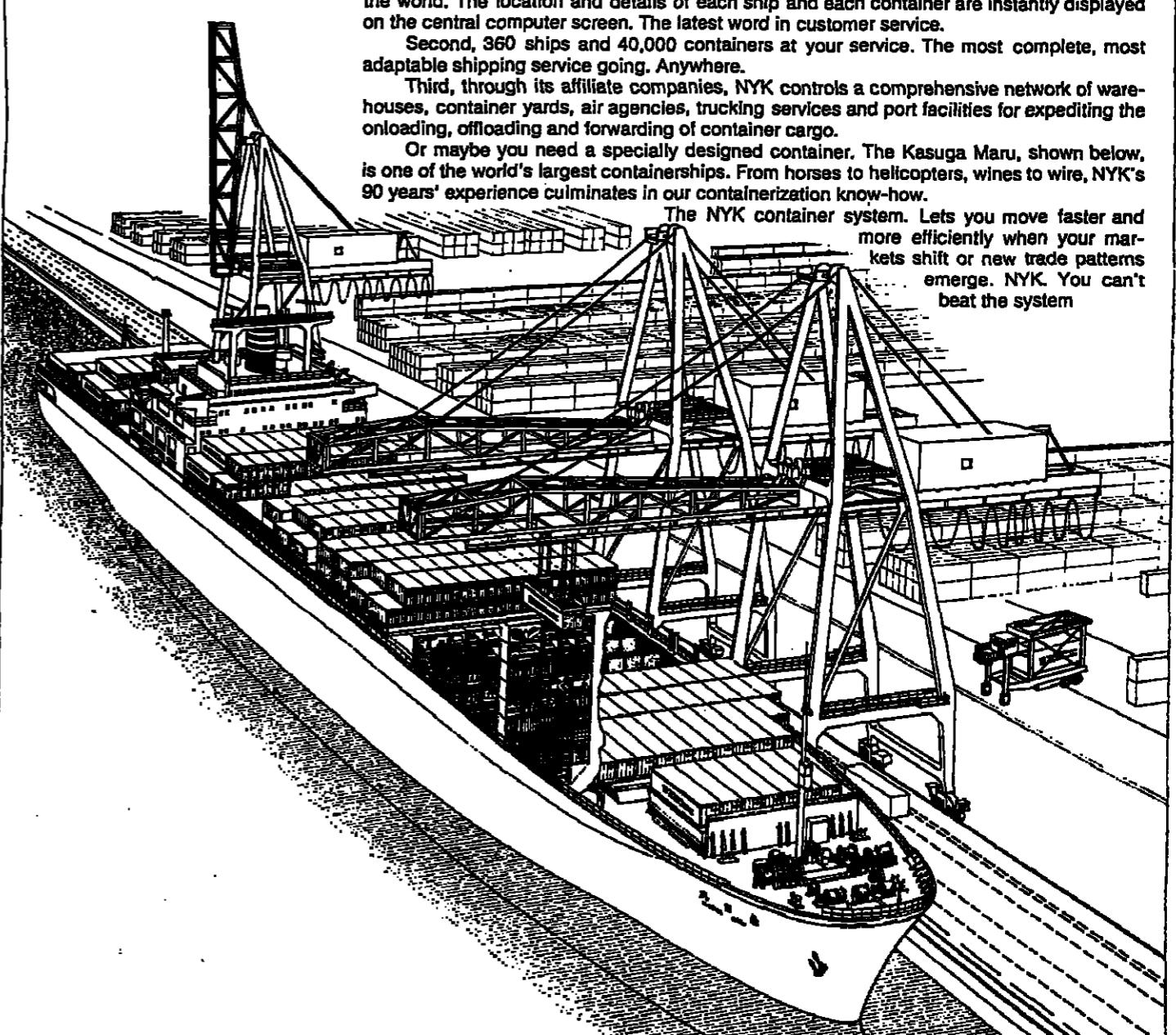
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## Euromarkets

# Lending to Comecon Limited by Low Spreads, Not High Risk

By Alan Tiller

**L**ONDON (IHT) — Lending to Comecon countries is still regarded as a good risk by major banks in the United States, Western Europe and Japan, despite opposition to the increasingly favorable terms being demanded by the Communist borrowers. The U.S. banks in particular are tending to hold off until the various state banks in Eastern Europe agree to more profitable long-term arrangements. For the moment, however, European and Japanese banks see things differently and are continuing to lend.

Not surprisingly, the Communist borrowers are trying to benefit from a situation of high liquidity that has driven down spreads—the rates borrowers pay on loans over and above Libor (London interbank offered rate).

Cheap rates are one thing. Another is the ability to raise large sums of money in a quick, orderly manner. Western bankers, including the Europeans, do not like these spreads falling towards the 1/2 percent level. They would like a rate of at least 3/4 percent over Libor. This would improve their commissions and make Comecon's borrowing easier. Comecon borrowers at the moment are obtaining spreads of 5/8 percent for the initial couple of years, followed by 3/4 percent for the remainder of the customary 7-year tenure.

It is the low level of spreads rather than the long-term ability of the Communists to repay their \$50 billion of gross outstanding debts (to banks and government credit organizations) that is preoccupying many bankers as they look towards Comecon borrowing requirements in 1979. Already, it looks as if 1978 will end with total Comecon borrowing standing at around \$3 billion, compared with \$5-to-\$6 billion last year, a roughly equal amount in 1976 and some \$8 billion in 1975, the record year.

An important factor is the neces-

sity of the Comecon countries to cut back on imports from the West in order to conserve their hard currency. Lower imports of goods or plant mean fewer loans. Nevertheless, there are sufficient priority programs underway to make borrowing in the West a continuing fact of life.

Overall, efforts by the Comecon countries to bring their hard currency trade into balance have resulted in a \$6 billion reduction of

the trade deficit during the past two years — \$2 billion in 1976 and about \$4 billion last year.

Total debt figures based upon statistics of the Bank for International Settlements in Basel are rising, but the rate of borrowing this year is certainly slowing. The BIS has expanded its coverage of Western bank positions by including data on banks in Austria, Denmark and Ireland. In addition, banks in some of the reporting countries

now also supply information on other assets — besides loans — such as supplier credits, commercial bills and acceptances.

Based on this expanded coverage, the Comecon countries' net debt to the Western banking system was \$4.8 billion higher at the end of December, 1977, than previously reported. Their liabilities to the banks went up by \$5.42 billion to \$38.3 billion, and their deposits

with the banks showed a \$587 million increase to \$8.3 billion.

During the first quarter of this year Comecon countries' deposits with the banks declined by \$343 million to \$7.97 billion, while their liabilities increased by \$1.9 billion to \$40.2 billion. Their borrowings on the Eurocurrency market accounted for 67 percent of their liabilities to the banks — \$25.7 billion at the end of 1977 and \$27 billion at the end of March, 1978.

On the asset side, Comecon countries' deposits on the Eurocurrency markets accounted for a little more than 30 percent of their total deposits with the banks — \$7 billion at the end of 1977 and \$6.6 billion at the end of the first quarter of this year. These are the latest basic figures on Comecon's financial posture towards the Western banks — to which must be added the government-guaranteed export credits.

The largest share of the debt, about 47 percent, is owed to Western banks. Drawings on officially supported Western export credits account for about 43 percent and supplier credits around 8 percent (Soviet proportions are different — 25 percent to banks, 62 percent of fiscal credits).

The \$50 billion debt figure that results from these sums does not in itself cause Western bankers to lose much sleep. Communist borrowers are regular repayers; they have mineral resources to underpin their borrowing and, if necessary, they can employ their centralized systems to divert effort and money into repayments. Western bankers who are used to dealing with Comecon say this \$50 billion figure is similar to that of Brazil.

## Borrowing

The level of Comecon borrowing will depend to a large extent upon the success or failure of Soviet harvests, improvement of Polish agriculture, how much oil the Comecon countries will receive from the Soviet Union and how much they may have to buy on dollar-based markets.

Nevertheless, the Comecon countries, led by the Soviet Union, are still trying to push spreads down to the point where forthcoming loans will be regarded as tests of the willingness on the part of the Western banks to lend large amounts. One London banker said, "The Soviets will try to obtain half percent, but they will succeed."

Spreads are already down to nearly this. One of the two Comecon banks, the International Investment Bank (IIB) obtained its last \$500 million at a rate of 5/8-3/4 percent over Libor, whereas in the past it had always paid a little more in order to raise large sums without problems. It now considers itself on a par with the Soviet Foreign Trade Bank, which in turn has sent shock waves through the market with its repayment moves.

This fall the Soviet Foreign Trade Bank announced it was preparing some \$350 million in loans from Western consortia. The view that it would seek refinancing elsewhere at a half percent proved incorrect for the moment. One of the loans prepared was the \$250 million five-year credit at a 1.25 percent spread arranged in 1975 by a group headed by Lazard Frères et

Cie, of Paris with Banque Nationale de Paris and Morgan Guaranty as co-managers. Lazard is now rearranging a private syndication for a \$250 million at 5/8 percent for a 10-year period.

The second loan to be affected was the \$400 million five-year syndication at 1.25 percent over Libor arranged in 1976 and for which the lead managers were Citicorp International Bank, Moscow Narodny Bank and Societe Generale. The first tranche of \$100 million has been prepayed. A total of \$1 billion could be up for refinancing at better spreads and longer maturities.

"Prepayment also looks good," although many Western bankers think the Soviets would be better advised to keep the money in their reserves because of the grain situation.

All other Comecon borrowers have been able to obtain better spreads this year. The astute Hungarians borrowed \$300 million at 5/8-3/4 percent from a group headed by Continental Illinois (the last major borrowing arranged by a U.S. bank). The Romanians jumped on the bandwagon and had Barclays arrange a \$500 million loan at similar terms.

The Czechs, who were borrowing at 1.125 percent over Libor in the summer of 1977, have dropped down to the same level as the Hungarians and the Romanians. The latest East German loan — \$150 million for the Foreign Trade Bank arranged by Lloyds — is also at the same rates. U.S. banks were not even asked to take part in the management group as it is so well known now that they will not come in under 3/4 percent (a few smaller U.S. banks could take some part in the syndication).

This East German borrowing is something of a test. The view among bankers is that the Bulgarians, too, could now obtain the same spreads.

Poland has to pay more because of a debt that falls not far short of the Soviet Union's \$17 billion, but even here terms are getting finer now as new means of financing are being used to overcome the fact that many banks have reached their lending limits with the Poles. The \$250 million Eurocredit for the Polish copper industry saw the U.S. Comptroller of the Currency recognize the Lubin Copper Mining and Metallurgical Combine as a separate borrower, a kind of second Poland.

## Philippines Begins to Stagger Under Foreign Debt

By Bernard Wideman

**M**ANILA (IHT) — The Philippines is beginning to stagger slightly from its heavy foreign borrowings, but foreign bankers and finance ministers still consider the country a good risk. One foreign banker here summed it up by saying, "The economic situation doesn't look very bright, but the political situation is quite stable, so we're happy to lend money to the country. But we prefer medium-term rather than long-term loans."

The stable (some call it stagnating) political atmosphere that resulted from the one-man rule by President/Prime Minister Ferdinand E. Marcos, running the country through martial law decrees for the past six years. Money lenders appreciate stability, and World Bank President Robert McNamara pointed out to Mrs. Marcos last July that the bank had increased its lending to her husband's government by twentyfold following the imposition of martial law — from \$1.2 billion yearly in the 1960s to a yearly average of \$250 million during military rule.

Total foreign debt has increased from \$2 billion in 1972 (the year when martial law was imposed) to \$7.2 billion at the end of first semester 1978. It is expected to approach \$8 billion by year-end. An important factor is the neces-

ses in imports should not exceed 14 percent.

These expectations have not been fulfilled. Although 1977 exports showed a 16-percent increase over 1976 exports, the first nine months of this year saw exports increase a meager 3.8 percent (to \$2 billion) compared to the first nine months of last year. Meanwhile, imports for the nine-month period rose 22 percent to \$2.9 billion, leaving a balance of trade deficit of \$910 million. The year's deficit is expected to top the \$1 billion mark, compared to a \$764 million deficit last year and a \$1.06 billion deficit in 1976.

This year's widened deficit has shocked government planners and forced Mr. Marcos to decree a 5-percent slash in budgetary expenditures. The deficit-spending budget amounts to \$1 billion — \$332 million in interest and \$683 million in principal.

The World Bank estimates that the country will have to have net inflows of \$1 billion yearly until 1985 in order to push the economy to take off and that these amounts will have to come mainly from medium and long-term loans. However, in order to repay these loans (and to build up the economy), the bank envisions exports increasing by 16 percent yearly, while increas-

ing center and the glut of hotels built since 1975 at a cost of some \$600 million.

The borrowers, mostly friends and relatives of Mr. Marcos, are almost all late in their repayments to government lending institutions. The World Bank noted that principal loans of the Development Bank of the Philippines — which funded much of the hotel building — were 65 percent in arrears in 1976 and 73 percent in arrears in 1977. The bank termed this poor collection record "disturbing."

## Negative Factors

Summing up the negative factors at work in the economy, observers note that the GNP growth rate will not approach the 7.5-percent target and will likely be near last year's 6.3 percent.

On the plus side is the fact that the largest percentage of foreign borrowings has gone to infrastructure projects such as power generation and electrification (15 percent of total borrowings). But most of this money is to pay for a \$1.1 billion nuclear power plant that is already considered a white elephant by government planners.

Most of the outstanding foreign debt (25 percent) is owed to the United States, with Japanese creditors in second place (15 percent) and the International Monetary Fund in third place (8 percent). The IMF placed a \$950 million ceiling on borrowings of 1-15 year maturities, as a result of the government's availing of the IMF's extended fund facility three years ago. Under that facility, the government drew \$260 million in special drawing rights.

But with the termination of the obligation at year-end 1978, the country is expected to increase its short-term money actually is — especially when it is revolving credits. In this regard, however, the introduction of offshore banking here last year has produced some unforeseen problems. It is widely known in financial circles that the offshore units lend short-term foreign exchange to local banks, which in turn lend it to local borrowers who occasionally change it for pesos on the black market and invest the proceeds in the stock market. Observers say that the government is now trying to determine how much of a debt problem this short-term money actually is — especially when it is revolving credits.

Gregorio Licaros, governor of the central bank, says that next year's government borrowings from foreign commercial sources will be limited to \$500 million, as compared with this year's \$643 million. He indicated that the government is trying to limit its dependence on foreign loans.

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## Euromarkets

# Risk Japanese Awash in Liquidity, and Bankers Are Eager to Lend

By Robert Y. Horiguchi

TOKYO (IHT) — Eastern Europe's money men are joining their capitalistic conferees to beat a path to Tokyo where funds are lush, interest is low and bankers are all, are eager to lend.

The bulk of the loans, about 55 percent, was in dollars although interest on yen loans is lower than on dollar financing.

Nevertheless, foreign borrowers are inclined to shun yen loans in the belief that the year-long rise in the exchange value of the yen has not yet peaked, and they fear facing exchange losses at repayment time in spite of the fact that most loans have maturities of seven years or more, according to banking sources.

Another reason is that government authorities discourage yen loans in that they do not directly contribute to their efforts to pare down Japan's bulging foreign reserves through an outflow of dollars.

These reserves, mostly in dollars, stood at a record-breaking \$29.4 billion on Oct. 31. Combined with surpluses in the trade, current, basic and overall accounts in Japan's balance of payments, these reserves play a major role in pushing the yen further upwards on the international exchange markets.

This is one of the salient developments in the rapid internationalization of the Tokyo money market, where financial institutions of all types are looking far and wide for foreign borrowers to take up the slack in domestic demand for medium and long-term financing as local investment in plant and equipment remains in the doldrums.

By the best estimates available, medium and long-term loans by Japanese banks to non-Japanese borrowers amounted to \$6.9 billion in the first six months of this year, almost a 75-percent increase over the \$4.2 billion in such loans throughout 1977.

They point out that interest margins, maturities and credit terms

have all moved steadily against the lending banks and in favor of the borrowers.

"We are today in a borrower's market," says Toshio Joki, director for international operations of the Mitsui Bank.

## Trimming Spreads

To meet this situation, Japanese banks are squeezing their interest rate margins — as spreads — as they seek harder and further afield for profitable lending opportunities.

This competition in trimming spreads touched off some time ago a "mini-war" of words between Japanese and Western banks that has caused consternation in Tokyo's paternalistic Ministry of Finance, where it was seen as a threat to the reputation of Japanese banks.

The competition was caused by a recent loan made by an all-Japan banking syndicate to the state-run British Electricity Council. The Japanese banks, including Mitsubishi, Sumitomo, Fuji and the Long-Term Credit Bank of Japan, lent \$500 million for 10 years at the low rate of 0.5 percent above the London interbank offered rate (Libor) for the first six years, and 0.625 percent thereafter.

U.S. and European bankers charged that the low interest level was unjustified by market conditions and accused the Japanese of deliberate rate-cutting to steal market.

Suspicious were voiced openly by U.S. bankers that Japanese banks were secretly getting dollars from the Bank of Japan instead of the regular interbank market in London or New York.

Japanese bankers vehemently deny this although admitting that

the government is making dollars available to them to be lent out at reduced interest rates to importers to help them buy more abroad so as to trim Japan's bulging trade surplus.

They assert that the use of such dollar funds is strictly controlled and point out in their defense that these import-promotion funds are now also being made available to foreign banks operating in Japan.

The banks discount bills for domestic importers, then offer these bills as collateral for yen-denominated loans from the Bank of Japan at the low 3.5-percent bank rate and then relent the money at 3.75 percent. Interest rates are now approaching 9 percent for dollar settlements.

As the controversy heated up, a U.S. banker coined the term "Banzi loan" to describe the deal, comparing it to the suicide charges made by the Japanese infantry in World War II. He paired it with Samurai bonds, the popular expression for yen-denominated foreign bonds floated in Tokyo.

The furor was aggravated by the fact that, according to non-Japanese bankers, this cheap loan came at a time when U.S. banks were beginning to take a harder line on interest rate spreads and the syndicated loan market in Europe was beginning to stabilize.

The Japanese retorted that the City of Paris had obtained a loan of 0.5 percent over Libor from a syndicate of French banks some months earlier.

But 60 percent of the total deposits are term deposits. Interest rates on these are 4.5 percent for one-year and 4.75 percent for two-year deposits.

Another cheap source of yen for Japanese banks is the call market, made up mostly of overnight funds.

These funds are cheaper than those raised from deposits because of the low prevailing call rates. The Bank of Japan allows the banks to roll over these funds indefinitely to enable them to sustain their over-loaned positions, but it has the power to intervene in the market by setting call rates.

In addition, loan funds have recently been supplied by life insurance companies that have joined the banking syndicates. This development, which at one time attracted considerable interest, now appears to have become a common practice.

The cost of money for Japanese commercial banks has dropped sharply following the successive lowering of the Bank of Japan's discount rate to a record-setting 3.5 percent on March 16, a reduction of 5.5 percent from its peak in 1974. Interest rates on deposits were lowered proportionately so that ordinary savings deposits now yield a minimal one percent interest per annum.

Nevertheless, the imbroglio was sufficient for the Tokyo monetary authorities to call on the bankers for restraint. Toshimitsu Ohba, counselor for international finance in the Finance Ministry, says he wants the banks to maintain conventional standards for maturity-matching by observing the principle of financing medium and long-term foreign credits with term obligations (deposits). This means Japanese banking parlor, this means yen-denominated foreign bonds floated in Tokyo.

In the case of yen loans, however, the rule of thumb is that for dollar loans, interest rates will be Libor-based with spreads ranging from 0.5 percent to 0.875 percent over Libor, while in the case of yen lending, the Japanese long-term prime rate will prevail.

In the latter case two formulas are predominant. One, on loans with five to seven-year maturities to favored customers, calls for an interest rate of 7.1 percent per year, the same as the domestic long-term

prime rate. For financing exceeding such periods, 0.5 percentage points are added. The other formula sets a 7.6-percent interest with a proviso for a rate revision every two years.

One example of such favorable rates reportedly being offered is that of a 7.1-percent per year interest on a 40 billion yen, 10-year loan to Australia now being put together by a group of banks including the Bank of Tokyo, Fuji Bank and the Long-Term Credit Bank.

Australia will be provided another 40 billion yen over 20 years by a syndicate headed by the Mitsubishi Trust Bank and the Nippon Life Insurance Co., but this time with an interest rate of 7.6 percent.

The same rate applied to the largest single loan extended to a overseas borrower by a Japanese year credit to the World Bank. In this case, 11 life insurance firms provided 45 billion yen against 25 billion yen provided by the Bank of Tokyo, manager of the syndicate, the Industrial Bank of Japan, the Long-Term Credit Bank, and the Nippon Credit Bank. The previous largest syndicated loan in yen was for 30 billion yen, also to the World Bank.

One diversion from this rule is a floating interest rate based on the Japanese prime long-term interest rate that has been applied to a 5 billion yen eight-year credit to the Banque Populaire d'Algerie, in which several foreign banks in To-

kyo participated for the first time in a yen-denominated loan to an overseas borrower.

The rate, floating at a margin of 0.5 percent above the long-term prime rate of 7.1 percent, will be reviewed every four months.

The Tokai Bank was the lead manager in the syndicate, which included nine foreign banks.

Previously only single foreign banks in Japan had participated in a syndicate for yen loans abroad. The first was in January of this year when Commerzbank joined a group of more than 10 Japanese banks in a loan to Sonatrach of Algeria, and in August when UBAF was part of a loan consortium to Morocco's Banque Nationale pour le Developpement Economique.

Two foreign banks joined on Nov. 17 a consortium of nine Japanese banks and ten life insurance companies to lend 17 billion yen to the Algerian Maritime Transport Corp. at a rate of 0.4 percent above the 7.1-percent domestic long-term interest rate. The banks provided 9 billion yen, the insurance companies 8 billion yen. The interest rate will be reviewed every six months.

The Finance Ministry, which ap-

proved the participation of foreign banks in the comparatively small Algerian loan, is not expected to allow a foreign bank or banks to take the lead in a syndicated yen loan for a overseas borrower.

Goebel: Picture of Bavarian shooting range Iorginal at City-Museum



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## Euromarkets

# OPEC's Surplus Expected to Continue Its Decline Next Year

By John Townsend

**M**ANAMA, Bahrain (IHT) — The current-account surplus of the nations belonging to the Organization of Petroleum Exporting Countries is estimated to amount to some \$20 billion for 1978, compared to \$33.8 billion in 1977 and \$35.8 billion in 1976. While the projections for 1979 are clouded by the prospect of a significant rise in the oil price at current prices, the best estimates suggest that the 1979 OPEC current-account surplus would probably be of the order of \$7 billion.

Part of the explanation of a falling surplus is, of course, falling oil exports from the OPEC states, reflecting the continued economic malaise of the industrialized West and the increasing availability of alternative energy sources. A far more significant reason is that the domestic expenditure of the OPEC nations in their own societies has generated an appetite for imports that is growing at such a rate that at present oil prices only Saudi Arabia and Kuwait would be likely to continue to generate significant future balance of payments surpluses.

Even Saudi Arabia, as a result of a decline in its crude oil exports and a growing demand for expensive industrial capital equipment and technology, had to transfer SR 3.2 billion (\$361 million) at the end of September, 1978, from its own reserves to help finance industrial development projects.

Naturally enough, the falling surplus of the oil producing states has had an effect on their foreign investments. The Bank of England

estimated that OPEC foreign investments fell from \$12.6 billion in the last six months of 1977 to \$6.4 billion in the first half of 1978. At the same time, Middle East oil exporting countries' deposits with U.S. banks fell from \$9.2 billion to \$7.7 billion from January to June, 1978. The International Monetary Fund, in its 1978 Annual Report, commented that "the expected decline in new external investments of the oil exporters from 1977 to 1978 is likely to be smaller than the projected drop in their current-account surplus because of an increase in new borrowings by oil exporting countries with high absorptive capacity."

Massive borrowing by OPEC countries, especially by countries such as Venezuela, Algeria and Iran — all countries with ambitious development and industrialization plans and high capacity to absorb the rapid growth — has become a feature of the international capital market. OPEC borrowers accounted for credits totaling \$7.48 billion in Eurocurrencies in 1977, and for a further \$4.93 billion in the first six months of 1978. In general, OPEC borrowers were offered attractive terms by the market, with a spread of under one percent over the London interbank offered rate (Libor). The exception was Algeria, historically a heavy borrower, which has had to borrow at almost 1.5 percent over Libor.

The United Arab Emirates appears also as a borrower, reflecting the loose political structure of the UAE, with Abu Dhabi earning substantial current-account surpluses and Dubai borrowing up to

OPEC EUROCURRENCY BANK CREDITS (in billions of dollars)			
Year	Jan.-June 1977	Jan.-June 1978	
Venezuela	1.67	1.25	1.32
Algeria	.72	.24	1.07
Indonesia	.82	.66	.72
Iran	1.22	.66	.71
U.A.E.	1.09	.70	.53
Qatar	.35	.35	.16
Nigeria	1.09	—	—
Other	.61	.26	.42
Total:	7.48	3.46	4.93

Source: World Financial Markets

the maximum of its very considerable credit worthiness.

Pointers for 1979, depending always on the size of the oil price increase likely at the end of 1978, will include the international capital market's reaction to any further request for borrowing from Iran. It is

mains still far greater than the total borrowing. In a sense they do, in that much of the surplus is in the form of deposits in international banks and hence is available for lending to the OPEC debtor nations. Although the Arab members of OPEC are fast becoming the Arab market's reaction to any further request for borrowing from Iran. It is

possible that Iraq, also a country with ambitions plans for industrial development and a fast growing domestic consumer market, may approach the market and join the ranks of significant OPEC borrowers.

It might be asked why the OPEC

nations do not simply lend to each other, as the overall surplus re-

gards them to meet the needs of the borrowing nations of the Arab world. The logic behind this concept is that the AMF would provide a reasonably apolitical set of rules for the management of loan capital. The Saudis, for example, now worry about making loans to other Arab states, for they have little control over the use of the money provided and no certain way of ensuring that loan capital is used for the purpose for which it was originally provided.

development capital that they need to deploy over the space of two or three decades if their plans and aspirations are to be satisfied.

Already some of these countries, Algeria being a prime example, have tended to mortgage their future by saddling themselves with high levels of loan servicing charges over the ensuing decade. Of course, loans can always be extended and rescheduled, but the ultimate liability for future generations remains.

The calculation of policy makers is that the increased earning capacity of the society that they are trying to create will make loan service charges that seem high today a much more easily digested item in the national budgets of the future. The OPEC borrowers, certainly the larger of them, are thus firmly linked to the international monetary markets of the future.

The OPEC lenders, in essence

## Swiss Seeking New Roles But Terms Unappealing

By Bhushan Bahre

ZURICH (IHT) — The big Swiss

banks are seeking to expand their role in the syndicated loan market and at the same time reduce their interbank lending business. This does not mean that the Swiss banks are decimating their interbank lending business.

Given the current state of the market, however, where the borrowers have the upper hand, the Swiss

have found the terms unappealing.

Consequently, they have had to be

content with being able only to

maintain their share, estimated at

somewhat less than 10 percent of

new business in syndicated loans.

At Credit Suisse, the third largest Swiss bank, Senior Vice President Hans-Ulrich Doering says that Swiss participation in syndicated lending may be down slightly from last year, but this difference is probably accounted for by currency changes, with the rising Swiss franc resulting in lower entries on Swiss banks' balance sheets.

Although Swiss bankers in private express interest in diversifying their activities by participation in more syndicated loans, in public they are more cautious, citing the borrowing-short and lending-long aspect of this market.

The dischantment of the Swiss with the current market is partly due to factors that also affect other banks in the Eurocredit business, and partly due to special circumstances of their own. Thus, Swiss bankers cite the narrow spreads, the long maturities and contractual terms that increasingly favor the borrower, developments that affect all in the Eurocredit business. The factors that apply particularly to the Swiss are the high liquidity and capital requirements, and the fact that the rise of the Swiss franc and the consequent outcry by the Swiss export industry has meant that the banks have had to take into account the political and social climate in Switzerland and be ready to give preference to export loans.

At Basel-based Swiss Bank Corp., Guido Conrad, vice-president in charge of syndicated loans, says that because banks are refinancing themselves in the short-term, and because the Swiss banks are not dollar based and as such have no lender of last resort, "it makes us very reluctant on long maturities — 10 years or more."

only Saudi Arabia and Kuwait, with the U.A.E. having a small share of the surplus, are to a certain extent bound by geography and by tradition to look to a regional, perhaps Arab world, rather than to the international community. This is not to say that they are parochial. On the contrary, their aid record to the Third World is both generous and effective, and their role in the international financial community is both responsible and professional.

The point is that whereas OPEC borrowers have little in common save their need for international bank credit, and hence have to have an international approach, the OPEC lenders, being small countries with a common heritage, are tending to form a regional capital market and a set of institutions aimed at giving them added strength in the international capital markets of the future.

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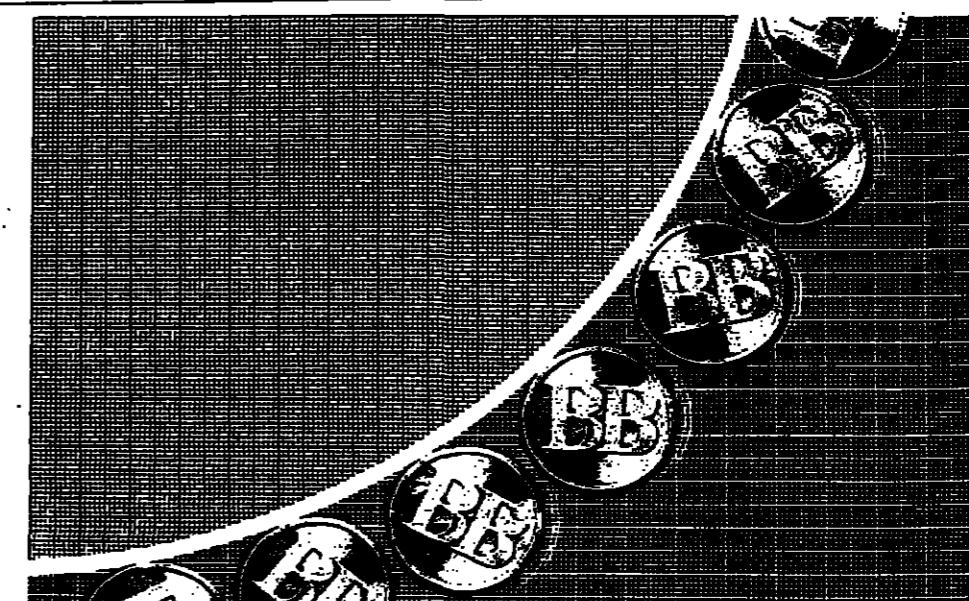
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BANCO DE BILBAO

## BUSINESS

# Herald Tribune

Published with The New York Times and The Washington Post

PARIS, MONDAY, NOVEMBER 27, 1978

## FINANCE

Page 17

### Year Euromarket

#### 2 U.S. Issues Expected in Europe Seen Boosting Eurodollar Market

By William Ellington

LONDON, Nov. 26 (AP-DJ) — The Eurodollar bond market is not at the top of anyone's list of things to look for in 1979, but it is there, and its role in the financial community, is growing.

Analysts say that while the Eurodollar bond market is not at the top of anyone's list of things to look for in 1979, but it is there, and its role in the financial community, is growing.

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## New York Stock Market

By Vartan G. Vartan

NEW YORK, Nov. 26 (NYT) — Rising interest rates traditionally have proved a bugaboo for the stock market. But last Friday, with rates climbing on two key fronts, the stock market moved higher. It thus indicated again that the familiar rules for predicting stock prices, at least on a short-term basis, have flown out the window this year.

Friday's modest 3-point rise in the Dow Jones industrial average marked the sixth advance in the last seven trading sessions, welcome development after October's disastrous slide. Further, for the 23rd time in 27 years, the Dow industrials posted a gain in the day following Thanksgiving holiday.

For the full week, the Dow industrials rose 12.39 points to finish at 810.12 amid light trading. Volume on the New York Stock Exchange for the four-day week totaled 79.8 million shares, compared with the previous week's 124.3 million shares.

What exactly was happening on the interest-rate front? On Friday morning, many of the nation's major banks increased their prime lending rate by a half point to 11.5 percent. This represented the loftiest level in more than four years for the most visible of all rates and is only a bit below the record 12 percent prevailing in the summer of 1974, a time that still chills Wall Streeters and their customers.

Then, within hours, the Federal Reserve served subtle notice to market watchers that it had raised its target for the federal funds rate to at least 9.75 percent. The funds rate is probably the least visible and most critical of all short-term rates. The reason is simple: this rate usually sets the direction for all other rates when it moves up or down.

How could the stock market shrug off two ostensibly bearish developments that occurred in a single day? Particularly when the bond market dropped so sharply Friday in response to the same double-barreled development?

Analysts said that the prime-rate increase had been widely anticipated and, therefore, already discounted by the stock market. As for the tightening of the federal funds rate, this was adjusted to mean that the Fed is determined to support the U.S. dollar abroad. And since the trend of the dollar in currency dealings these days is perhaps the most important determinant for short swings in stock prices, it appeared to be the silver lining of what normally would be a very dark cloud over Wall Street.

Analysts said that steady institutional purchases of Eurodollar bonds in the secondary market at yields ranging between 9.20 percent and 9.50 percent should enable underwriters to sell a prime quality, seven-year issue with a 9.25 percent coupon.

It is argued that such a rate would be competitive with New York markets, where General Elec-

(Continued on Page 21)

## Silver Paces Metals; Grain, Livestock Rise

CHICAGO, Nov. 26 (AP-DJ) — Silver fever in Chicago made the metal the leader in an unbalanced precious-metals market last week.

Prices of grain, livestock and other commodity items also rose.

For the first time, all the metals futures that are traded on the Chicago Board of Trade, usually a secondary silver market to New York's Commodity Exchange, made Chicago the leader and upset the usual price patterns.

**Distant Contracts Stump**

Prices for nearby-delivery months scored gains for the week, while more distant contracts, both on the Commodity Exchange and on the Board of Trade, went lower — an unusual development, especially in times of high interest rates when storing silver for far-distant delivery is more costly than usual.

One setting trader in the Chicago market reportedly was buying for a commission house whose client is planning to take delivery of a large amount of silver.

Traders, fearing that available supplies might not cover all outstanding contracts for delivery in December, rushed to buy at steadily rising prices, unwilling to be caught short in positions.

**Deterrents to New Activity**

However, doubters cite the trend of higher short-term interest rates, uncertainty over the magnitude of next month's oil-price increase by the producers' cartel and the prospects for an acceleration in the U.S. rate of inflation as deter-

rents to new activity.

So, after two weeks of bizarre price fluctuations, silver gained 3.5 cents an ounce in Chicago for the December delivery. It rose by 10.5 cents an ounce in New York but still closed 2.3 cents an ounce below Chicago's price-setting \$6.128 December contract. Contracts for more distant delivery were lower for the week on both markets.

## Over-Counter Market

	Sales In 100s High Low Last Chg.				Sales In 100s High Low Last Chg.				Sales In 100s High Low Last Chg.				Sales In 100s High Low Last Chg.						
(Continued from Page 17)	Sales In 100s	High	Low	Last	Sales In 100s	High	Low	Last	Sales In 100s	High	Low	Last	Sales In 100s	High	Low	Last			
EchoOil	80	178	176	176	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	PresNat'l	51	149	141	140 + 14
EconLab	20	107	250	224	2450+ 14	224	214	214	214	GulfInt'l	262	124	124	124	SonocoP	24	272	270	270
EDDart	64	6	5	5	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	SonocoVI	64	424	416	416
EDPost	1,04	394	102	101	101 + 14	101	98	98	98	GulfInt'l	262	124	124	124	SonocoCo	210	262	254	254
Edsel	14	1	1	1	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	46	22	21	21
EdTech	14	1	1	1	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	100	184	184	184
EleNuc	73	59	59	59	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	129	154	154	154
EmTel	12	10	10	10	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	130	154	154	154
EmpCo	10	63	62	62	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	131	154	154	154
EmpCo	10	63	62	62	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	132	154	154	154
EmpCo	10	63	62	62	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	133	154	154	154
EmpCo	10	63	62	62	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	134	154	154	154
EmpCo	10	63	62	62	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	135	154	154	154
EmpCo	10	63	62	62	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	136	154	154	154
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EmpCo	10	63	62	62	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	163	154	154	154
EmpCo	10	63	62	62	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	164	154	154	154
EmpCo	10	63	62	62	GulfInt'l	262	124	124	124	GulfInt'l	262	124	124	124	Sonoco	165	154	154	154
EmpCo	10	63	62	62	GulfInt'l	2													

# **New York Stock Exchange Weekly Bond Sales**

**When you choose a big bank, a little sign makes a big difference.**

**This little sign symbolizes Credit Suisse. It stands for the big Swiss bank with the longest international experience.**  
**At Credit Suisse an experienced staff and manage-**

**ment personnel are ready to be your partners worldwide: Partners in loans. Partners in new ventures. Partners in export. Partners in foreign exchange and gold dealings.**

**Credit Suisse since 1856 - Your bank.**

Zurich (Head Office) Abu Dhabi Atlanta Beirut Buenos Aires Cairo Caracas Chicago Houston Hong Kong Johannesburg London Luxembourg Manila Nairobi New Delhi Paris Seoul Tokyo Toronto

INTERNATIONAL BONDS	
(a weekly list of non-dollar-denominated issues)	
Arbed 6% 87..	100.00
Astel Entwickl. Bk 7-85..	104.40
Brazilian 75-84..	102.25
Brazilian 84-85..	99.70
C.C.C.E. 7-87..	103.75
C.N.T. 7-83..	103.75
C.C.P. 7-85..	105.25
C.N.P. 8-87..	99.40
Eurotum 5% 87..	95.80
E.I.B. 64-84..	103.50
Eurofins 4% 87..	105.00
Eurofins 4% 88..	102.25
Eurospark 7-83..	103.00
Europarol 6% 87..	99.50
E.W.G. 71-83..	104.25
Finnland 7-87..	100.50
Formarks 5% 80..	95.25
Gen Zentralbank Wien 6-87..	99.50
Nord Kommunibank 6-87..	98.75
Hydro Ontario 6% 87..	101.00
I.A. 7-87..	100.75
I.C. 1 7% 87..	98.35
I.C. 1 7% 87..	104.40
King of Denmark 6% 88..	98.50
Quebec Provinc 7% 87..	105.25
Quebec Hydro 6% 87..	102.00
King of Denmark 5% 84..	98.75
Quebec Hydro 6% 87..	100.15
Konink 7-87..	102.75
Kopenhagen 7% 86..	103.70
Montreal 7-87..	101.25
Neuseeland 7% 86..	103.25
Neuseeland 7-87..	104.50
Norsk Kommunibank 6-87..	102.50
Norsk Gas 7-89..	102.90
Norsk Hydro 6% 87..	102.50
Oesterreich 6% 85..	103.50
Quebec Provinc 7% 87..	105.25
Quebec Hydro 6% 87..	102.00
Sankt Steamships 8% 84..	N.A.
Sankt Steamships 7% 84..	103.00
Schweden 6-87..	103.00
Montreal 7-87..	99.50

This announcement appears as a matter of record only.



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CANADIAN IMPERIAL BANK OF COMMERCE

MIDLAND BANK FRANCE S.A.

THE BANK OF TOKYO, LTD.

UNION MEDITERRANEENNE DE BANQUES

Agent

AMERICAN EXPRESS INTERNATIONAL BANKING CORPORATION

Paris

November, 1978

## INTERNATIONAL Herald Tribune

Published with The New York Times and The Washington Post

ZURICH, TUESDAY, OCTOBER 24, 1978

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Party to Get Finder's Fee

## Republicans, N.Y. Bank to Promote Credit Cards

By Adam Clymer

**WASHINGTON.** Nov. 26 (NYT) — Manufacturers Hanover Trust of New York and the Republican National Committee will begin jointly promoting credit cards next year, with the Republicans getting finder's fee of \$2.50 for every new card issued.

A spokesman for the bank said a mailing probably to about 10,000 credit-worthy registered Republicans in New York state is "very standard arrangement." He said the party would be getting the standard fee that other promoters, such as department stores, receive. Robert Perkins, the outgoing general director of the Republican National Committee, said the party considers the New York mailing phase one and hopes to extend it elsewhere. He said he hoped the cards would facilitate timely contributions by credit cards, method already in use.

The card will say, "This card is exclusively used by the Republican Party." It will have the party and bank labels on the back.

The party will match lists of New York state's 2,694,656 registered Republicans against credit lists. Mr. Perkins said he estimated that 10,000 credit-worthy Republicans could be selected.

### Letter From Brock

They will receive a letter signed by Bill Brock, the Republican national chairman, saying that through a special arrangement with manufacturers Hanover they are being offered a card with a \$1,000 line of credit. The card can be used at 20,000 or more locations, the letter will say, and, by getting one on its offer, they can also help the army.

The bank spokesman noted that other nonprofit firms, such as the American Automobile Association, are looking into promoting bank credit cards with their members. Some large commercial firms like car rental agencies are also considering similar arrangements.

The Democratic National Committee had no comment on the plan, but Mark Shields, a Democratic political consultant, said,

"We're finally seeing conclusive proof of the plastic nature of the

Republican Party. They've come up with more and more plastic candidates, so it's logical they would take the next step and go into credit cards."

A spokesman for the Federal Election Commission said there had been no request for an advisory opinion on the legality of the procedure. But if the Republicans were providing a service to the bank, she said, the finder's fees would not be an improper contribution by the bank.

Mr. Perkins said the plan had advantages for both sides. The party would get finder's fees, and perhaps it would be easier to get contributions from holders of the new Republican Visa card. And the bank, he said, would be getting "a whole new way to market their cards."

### Euromarket

(Continued from Page 17)

reants for a resumption of new issue activity.

On Friday, Citibank, Morgan Guaranty Trust Co. and several other major U.S. banks raised their prime lending rates by a half point to 11.5 percent, instead of by the usual quarter-point step.

While this development should put further pressure to lower bond prices, it could also give further upward impetus to the dollar. Hence, the increase in interest rates may encourage nondollar-based investors to buy dollar bonds because currency appreciation could more than offset any losses on the price.

Although the special drawing right has been dropping almost steadily against the dollar for several weeks, the first Eurobond issue

to be denominated in SDRs in three years received a surprisingly good reception this week. Priced at 9.95 bearing 6.25 percent to yield 6.32 percent at maturity, the issue was trading in the after-market at around 98.

In the Deutsche mark sector, a 400 million mark, 10-year issue of the World Bank received a lackluster reception last week. Priced at 9.95 bearing 6.25 percent to yield 6.32 percent at maturity, the issue was trading in the after-market at around 98.

Meanwhile, a syndicate led by Westdeutsche Landesbank scheduled a 150 million mark, 12-year issue of Occidental International Finance Nv. for an offering with an indicated 6.5 percent coupon.

Guaranteed by Occidental Petroleum Corp., the issue provides a sinking fund starting in 1985 that will reduce the average life of the amount outstanding to 9.5 years. Total subscription demand was put at 43 million SDRs. In after-market trading Friday, the issue was quoted at 99.95.

Syndicate sources said that there was considerable demand for the issue by central banks, which, as a

matter of policy, are continuing to diversify their reserves out of the dollar.

While subscription, interest and principal payments for the Swedish Investment Bank's issue are in dollars at the prevailing rate for the SDR, quotations for the issue are in SDRs. Recently, the exchange rate for the SDR, as published by the International Monetary Fund, was \$1.27376, making the issue equivalent to about \$31.8 million.

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main reason for the continuing deluge of Japanese convertible issues is that the interest costs are low. The coupon rate for such issues in Swiss francs is 2.875 percent; for Deutsche marks, 3.5 percent.

The Japanese consumer electronics company is paying 3.5 percent semiannually. Noteholders will have the right to convert their notes into the Tokyo-listed shares starting Feb. 15 at what is expected to be about a 7 percent to 8 percent premium above the price of the stock at the time of the offering.

Commerzbank, meanwhile, is arranging a private placement of convertible notes of Tokyo Electric Co.

The utility is expected to pay 3.5 percent semiannually on its 40 million mark six-year notes.

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In Tokyo, the Ministry of Finance approved floating 38 international issues by Japanese companies during the first quarter of next year for a total of about \$1.16 billion. This is up sharply from 27 issues totaling \$789 million in this quarter.

Included in authorizations for first quarter are 22 convertible issues denominated in Swiss francs and 13 convertible issues denominated in Deutsche marks.

Japanese bankers said that the

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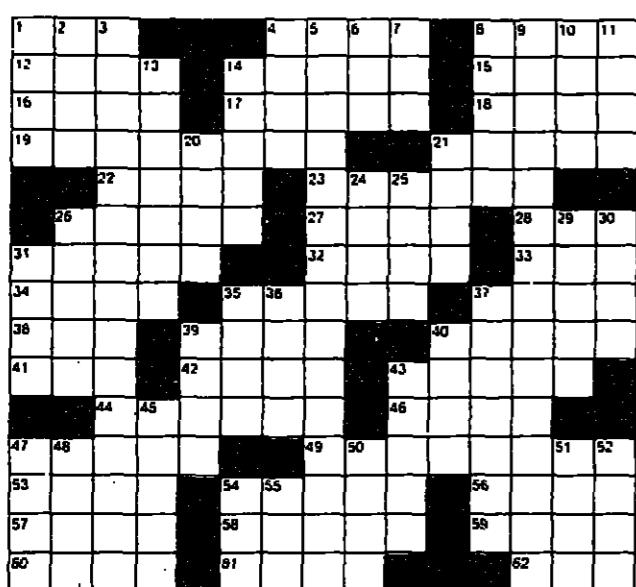
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## CROSSWORD By Eugene T. Maleska



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Making Eyes  
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Woeful word  
Simon's —  
Suite"  
"Of — I Sing"  
Torn place  
He wrote "Ruots"  
Get well  
Explode  
Temperamental  
Sun of Seth  
"Animal Farm"  
author  
Grease one's palm  
Fruit-and-cream dessert  
Oxbow, in Idaho  
Agrees  
Tug's salute  
Opposite of massive  
Côte d' —  
Atlanta court team  
Latvian capital  
Neighbor of Aus.  
Nomad of a sort  
Old Scratch

- 41 Hug's home  
42 Contemporary carpet  
43 Blonds  
44 Largest of the Society Islands  
45 Imitates  
47 Earl "Fatha" Hines plays it  
49 Gifted  
53 Mirri or Nurma  
54 Solutes  
56 Food staple in 44 Across  
57 Glendower, Welsh rebel  
58 Ecce attendee  
59 Lapse  
60 Days of yore  
61 Zinc Gray locale  
62 Compass point

- DOWN
- 1 Soft, white fat  
2 To the downwind side  
3 Chaucerian gem, with "The"  
4 Skinny stick  
5 Great novel of 1859, with "A"  
6 Ending with hon. and unnu.  
7 Writer Bradbury  
8 City in Mass.

## BLOONIE

## BETTE

## BAILEY

## ANDY

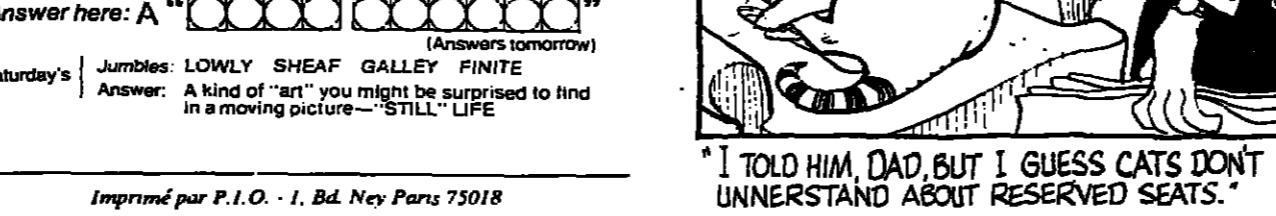
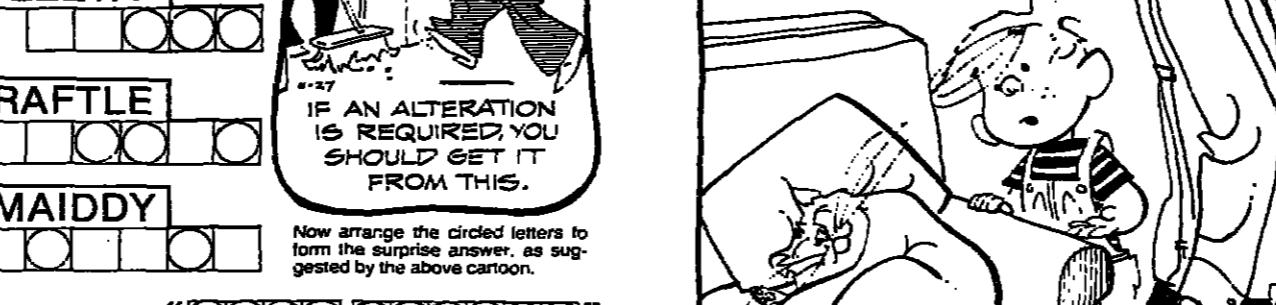
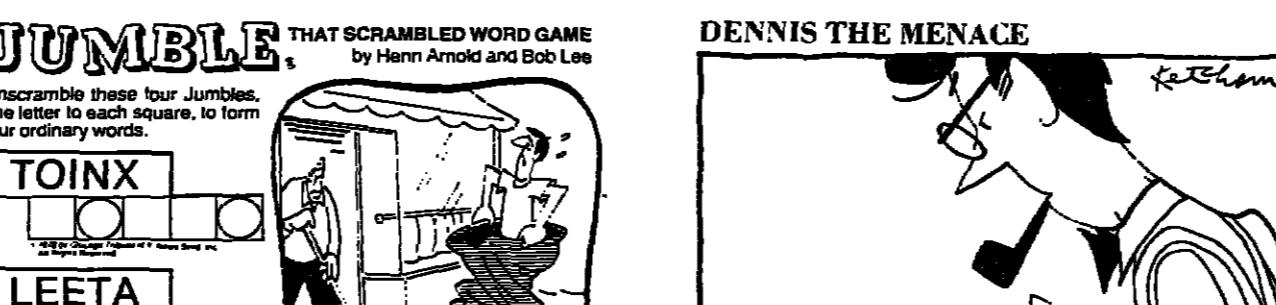
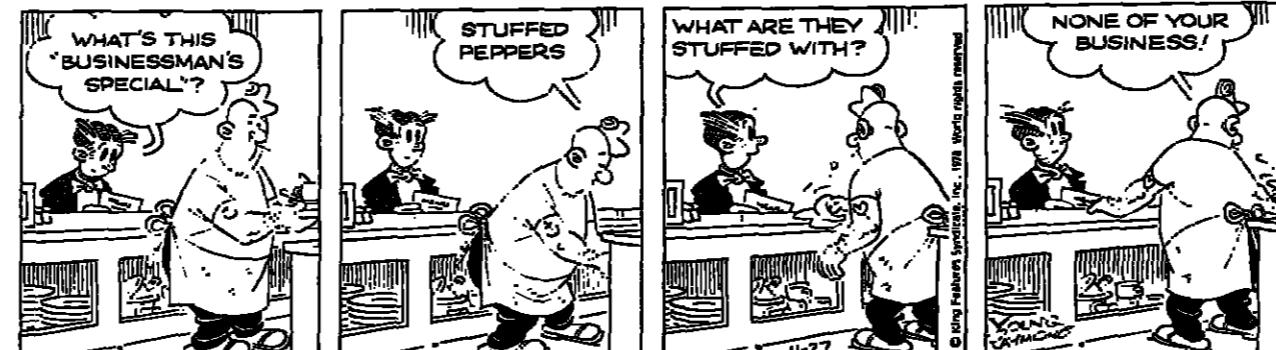
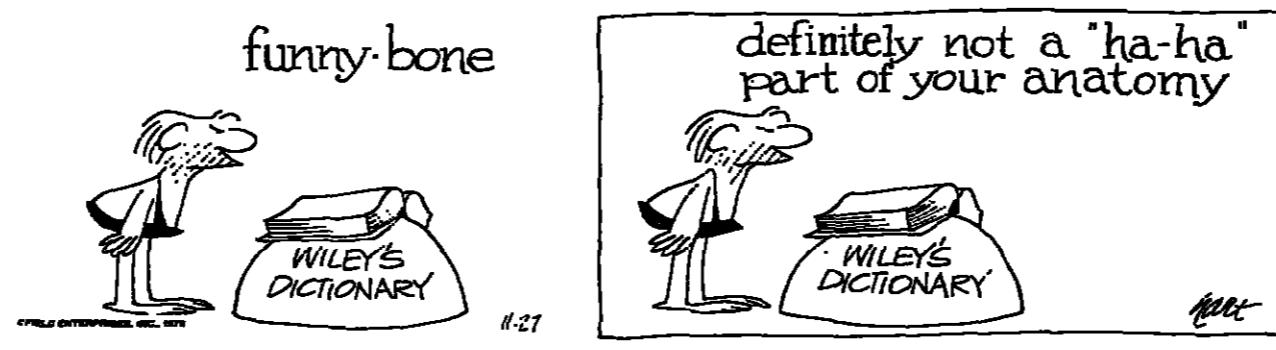
## CAPPWIZARD of ID

## REX MORGAN

## RIP KIRBY



funny-bone



Imprimé par P.I.O. - 1, Bd. Ney Paris 75018

Jumble THAT SCRABBLING WORD GAME by Henn Arnold and Bob Lee

Unscramble these four Jumbles, one letter to each square, to form four ordinary words.

TOINX

LEETA

RAFTLE

MAIDDY

Now arrange the circled letters to form the surprise answer, as suggested by the above cartoon.

Answer here: A "\_\_\_\_\_".

(Answers tomorrow)

Saturday's Jumble: LOWLY SHEAF GALLEY FINITE

Answer: A kind of "an" you might be surprised to find in a moving picture—STILL LIFE

## BOOKS

## SEEING THROUGH CLOTHES

By Anne Hollander. Viking. Illustrated. 504 pp. \$5.50.

Reviewed by Christopher Lehmann-Haupt

PERHAPS the most difficult thing about understanding any given event in the past is the need to identify and separate what preceded and followed that event. The shock of Ernest Hemingway's terse prose style is incomprehensible unless one mentally isolates it against a background of the florid writing that preceded it just as the original stunning effect of Manet's famous "Olympia" will be lost on anyone who doesn't know that when it was first exhibited, a painted pose had never looked that way before.

To have made it clear why any number of nudes in history had never looked that way before is one of the many interesting accomplishments of Anne Hollander's new book, "Seeing Through Clothes," which might be loosely described as a history of fashion. It is also extremely thought-provoking on a number of other subjects: the "dialectic of cloth and body [as] the secret of Greek art;" the evolution of costume in the theater; why the color black keeps recurring as a form of antifashion (romantic alienation); the avant-garde mocking the formal rites of the bourgeoisie; why Flaubert and George Eliot are better writers than Poe and the Brontës; and how the advent of motion pictures changed our visual sense of space occupied by the human body.

But what you may well ask, does Manet's "Olympia" have to do with the Brontës as writers, or the Brontës with the use of drapery in neoclassical art, or any of the above with the prose of Hemingway, which subject and its treatment at the start of this review are my contributions to the melange and not Mrs. Hollander's, though I suspect it was under the influence of her scattershot thinking that they were allowed to sneak in there? There are connections, as it turns out in the long run, but they are difficult to discern the first time through "Seeing Through Clothes."

## Finding Images in Art

Indeed, in the short run it is hard to tell whether the book is saying anything substantial at all. In her preface, the author mumbles something about "the clothed figure [looking] more persuasive and comprehensible in art than it does in reality." Therefore, she goes on to say, it is in the visual arts which these days include photography and cinematography, that people find the images that form their ideals of fashion. But that thesis appears to be a dead end. After all, how can we tell where the clothed figure looks in reality before the advent of photography, when the only representation of clothes exists in the ideal-reflecting visual arts?

What follows doesn't help. It isn't so much that the list of chapter titles—"Drapery," "Nudity," "Undress," "Costume," "Dress" and "Mirrors"—fails to disclose any logical development in her argument. It's more that once we plunge into the early chapters, we find ourselves badly adrift. No topic sentences intervene to where we have been or where we're headed.

Seizures of cocaine have tripled recently compared with last year. Without naming any specific period for the comparisons, Mr. Bossard said that, in general, the amount of trafficking in hard and soft drugs this year was roughly the same as last year.

We have witnessed a far lower seizure of heroin in the Far East, which has inevitably led to heavier trafficking, particularly between the Middle East and Europe," Andre Bossard said recently at a news conference.

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Even within her sen-

**Solution to Friday's Puzzle**

RINGS	HEART	HEAD
CREAM	COAT	OPEN
INTIMATE	SECRET	INTER
DECORATE	LIE	LOW
HORSES	BELL	TRAIL
SEEDS	DEPRESSOR	MIRROR
MODERN	LEAD	LAKE
ALIEN	BITE	TRAIL
BITES	PROD	BONES
ICELAND	TONES	ESTUARIES
SPAWN	YACHTS	EAGRE
LAST	LAST	SPAWN
SHOP	LAST	YACHTS
ODD	LEAVES	LAST
WORLD	STER	DEEP

## Peking Said Building

## Underground City

HONG KONG, Nov. 26 (Reuter) — China is building an underground city in Peking, complete with hotels, hospitals, restaurants and workshops, the Chinese news agency said yesterday.

A spokesman for the municipal construction department said the underground buildings would be for production and daily life in time of peace, and in case of war, they could serve as air-raid shelters.

The underground city is being built in the heart of Peking, with a total area of 100,000 square meters (1,076,000 square feet). It will have 100,000 square meters of floor space, 100,000 square meters of underground space, and 100,000 square meters of surface space.

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# USC Edges Notre Dame on Kick; Michigan Wins Rose Bowl Berth

*Old Goal Good  
In Final Play*

It's easy to get lost in the appropriate pictures and captions relating to the rank Jordan kicked a 37-yard field goal with two seconds remaining yesterday to give the University of Southern California a 27-26 football victory over Notre Dame.

Standard & Poor's called it "ideal" — they will eventually — they say of Southern California a 27-26 football victory over Notre Dame.

At the end of the game, Joe Montana passed two touchbacks to Pete Holohan for a touchback to 46 seconds left to put the game ahead, 25-24, the Trojans won 50 yards in four plays to beat Notre Dame 20, where Jordan had an unlikely three-pointer.

Called "the best one of college football's comebacks this season, rally — namely, from a 24-6 deficit at the end of the third quarter, mostly on the strength of the psyche of Montana.

Montana were only 44 seconds left of the game, which faces Michigan shapes what he last time. A 10-yard pass from Montana to McDonald to Vic Rakhshani was the lead: he ball on the Trojan 40. After the game, the lead was 20, where Jordan actually led a 35-yard pass to Calvin Peay that gave the Trojans the game.

It's not the best USC's Heisman Trophy candidate, and Charles White, ran five yards for the lead and Jordan then was sum-

mer, addition to his 2-yard touchback, he scored a 2-yard touchdown to Holohan with two yards left, Montana had a 57-yard touchdown pass to Kris Draper at 2:34 of the fourth period.

After the lead, the USC lead to 24-12,

and last of fifth 30, remaining. Notre Dame crept within 24-19 on Pete

White and Buchanan's 1-yard touchdown run simply ended up a 14-play, 98-yard drive, featuring Montana completed under the lead of 20, 19, 18, 17 and 7 yards.

"It's not the best," said the Buchanan touchdown, "but Notre Dame's defense held the hopelessness without a first down and a half to work. King had to punt. Notre Dame got the ball back with 1:35 on its own 43. The Irish went 57 yards in seven plays.

Montana, who completed just 3 of 10 passes for 62 yards in the first half, a strong second half. He com-

pleted 17 passes in the second half

for the game was 20 of 41 for

yards. McDonald was 17 of 29,

281 yards. Each quarterback

intercepted once.

The USC's brilliant junior

kick, carried the ball 37 times

50 yards and one touchdown.

Jordan kicked a 39-yard field

in the second quarter but

in the fourth quarter. He also

had an extra point conversion in

the first period.

Declined due to Tech 22, Houston 21

witnessed at Lubbock, Texas, fullback

in the lead. Had not the Southwest

division's leading rusher, com-

petitively red his first pass of the season to

and then a late touchdown and then

gave a two-point conversion pass

to Texas Tech a 22-21 upset

in Lubbock.

apart with a loss prevented the Cougars

in clinching a spot in the Cotton

and bowl. However, Houston can still

compete for the conference title and a trip

to the Cotton Bowl against Notre

Dame Jan. 1 if it defeats Rice in the

weekend's game.

Next Saturday, Houston

is heavily favored but a Rice

team could throw the conference

into as much as a four-way tie.

Tech's drive in the closest

round of 11 minutes after Houston seemed

its way to wrapping up its first

SWC championship.

China, but the surprising setback ended an

extended Tech's winning streak

and extended Tech's winning streak

in a surprising turn of events

as Tech had been picked as low

as eighth in the conference before

the season began.

Baylor 38, Texas 14

Waco, Texas, Mickey Elam

Greg Wood each ran for one

touchdown and Wood passed for

three to lead Baylor to a 38-14

win over Tech.

Taylor opened a 28-0 halftime

preventing Texas from entering

Baylor territory until early in

the fourth period.

Taylor, which began the season

with a solid chance of capturing the C

title, had been a disappointment

until yesterday's game. The

stars entered the game with a 2-8

record and were 2-5 in

league play. Texas, which has won

seventh in the Sun Bowl against

Oklahoma, is 7-3 overall.

Sooners Guard Honored

OKLAHOMA CITY, Nov. 26 (UPI) — Oklahoma offensive guard Greg Roberts, a 6-foot-3-inch, 240-pound senior, was named today as the winner of the Outland Award as the outstanding interior lineman in collegiate football.



Associated Press  
Frank Jordan is carried off the field by his teammates after he kicked the field goal that beat Notre Dame, 27-25.

## An Old Quarterback Offers Some Advice

By Red Smith

NEW YORK, Nov. 26 (NYT) — Benny Friedman was watching on television when Richard Todd, in his first game with the New York Jets after repairs to a broken collarbone, ran a quarterback draw play, gained seven yards and was squashed. Friedman winced when a brace of Philadelphia Eagles landed on Todd. Later when he learned that the recycled collarbone had been cracked again, he shook his head. "It hurts me," said. "It happens somewhere every Sunday and it isn't necessary at all."

When Benny Friedman made

it to the All-American team for two touchdowns and one interception once.

The USC's brilliant junior

kick, carried the ball 37 times

50 yards and one touchdown.

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in the fourth quarter. He also

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He is the first Oklahoma player to win the award since 1971.

Roberts, a native of Dallas, Texas, was selected by a panel of 12 members of the Outland Trophy Selection Committee.

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